Supreme Conrt. U. S. FILED

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IN THE

SUPREME COURT OF THE UNITED THIPMEL RODAK, JR., CLERK

October Term, 1976

No. 7676-340

THE PEOPLE ex rel. JOHN K. VAN DE KAMP as District Attorney, etc., et al.,

Petitioners,

٧.

PROJECTION ROOM THEATER, et al.,

Respondents.

(and 4 other cases)

APPENDIX TO PETITION FOR WRIT OF CERTIORARI

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APPENDIX A

PROVISIONS INVOLVED

United States Constitution, First Amendment

"Congress shall make no law ... abridging the freedom of speech, or of the press; ..."

United States Constitution, Fourteenth Amendment, Section 1

"... nor shall any State deprive any person of life, liberty, or property, without due process of law; ..."

California Penal Code Section 370

"Anything which is injurious to health, or is indecent, or offensive to the senses, or an obstruction to the free use of property, so as to interfere with the comfortable enjoyment of life or property by an entire community or neighborhood, or by any considerable number of persons, or unlawfully obstructs the free passage or use, in the customary manner, of any navigable lake, or river, bay, stream, canal, or basin, or any public park, square, street, or highway, is a public nuisance."

California Civil Code Section 3479

"Anything which is injurious to health, or is indecent or offensive to the senses, or an obstruction to the free use of property, so as to interfere with the comfortable enjoyment of life or property, or unlawfully obstructs the free passage or use, in the customary manner, of any navigable lake, or river, bay, steam, canal, or basin, or any public park, square, street, or highway is a nuisance."

California Civil Code Section 3480

"A public nuisance is one which affects at the same time an entire community or neighborhood, or any considerable number of persons, although the extent of the annoyance or damage inflicted upon individuals may be unequal."

California Civil Code Section 3491

"The remedies against a public nuisance are:

- "l. Indictment or information;
- "2. A civil action; or,
- "3. Abatement."

California Penal Code Section 311

As used in this chapter:

- "(a) 'Obscene matter' means matter, taken as a whole, the predominant appeal of which to the average person, applying contemporary standards, is to prurient interest, i.e., a shameful or morbid interest in nudity, sex, or excretion; and is matter which taken as a whole goes substantially beyond customary limits of candor in description or representation of such matters; and is matter which taken as a whole is utterly without redeeming social importance.
- "(1) The predominant appeal to prurient interest of the matter is judged with reference to average adults unless it appears from the nature of the matter or the circumstances of its dissemination, distribution or exhibition, that it is designed for clearly defined deviant sexual groups, in which case the predominant appeal of the matter shall be judged with reference to its intended recipient group.
- "(2) In prosecutions under this chapter, where circumstances of production, presentation, sale, dissemination, distribution, or publicity indicate that matter is being commercially exploited by the defendant for the sake of its prurient appeal, such evidence is probative with respect to the nature of the matter and can justify the conclusion that the matter is utterly without redeeming social importance.

- "b) 'Matter' means any book, magazine, newspaper or other printed or written material or any picture, drawing, photograph, motion picture, or other pictorial representation or any statute or other figure, or any recording, transcription or mechanical, chemical or electrical reproduction or any other articles, equipment, machines or materials.
- "(c) 'Person' means any individual, partnership, firm, association, corporation or other legal entity.
- "(d) 'Distribute' means to transfer possession of, whether with or without consideration.
- "(e) 'Knowingly' means being aware of the character of the matter or live conduct.
 - "(f) 'Exhibit' means to show."

APPENDIX B

(Facsimile)

[L.A. Nos. 30432 to 30436. In Bank. June 1, 1976.]

*THE PEOPLE ex rel. JOSEPH P. BUSCH, as District Attorney, etc. et al., Plaintiffs and Appellants, v. PROJECTION ROOM THEATER et al., Defendants and Respondents. (And 4 other cases.)**

OPINION

RICHARDSON, J.--In these consolidated cases we consider whether or not a civil action brought by law enforcement officers to restrain the exhibition of obscene books and films states a cause of action for relief under the public nuisance laws of this state. Plaintiffs, who are law enforcement officers acting on behalf of both the City and the County of Los Angeles, seek injunctive and other relief against defendants who, according to the five separate complaints filed herein, operate book stores or motion picture theaters in Los Angeles which exhibit magazines or films that are obscene under the laws of this

^{*}These cases were previously entitled Busch v. Projection Room Theater, etc.

People ex rel. Busch v. Stan's Books (L.A. No. 30433); People ex rel. Busch v. Book Bin (L.A. 30434); People ex rel. Busch v. Jason's Books (L.A. No. 304350; People ex rel. Busch v. Galaxy Book Store (L.A. No. 30436).

state. While the five complaints are directed at different defendants and vary somewhat in the specifics of their allegations, the causes of action alleged in each are sufficiently similar in the facts alleged and in the charging allegations to permit us to consider them together.

For convenience we examine the pleadings in the case involving Projection Room Theater finding that our conclusions in that action are dispositive of the issues raised in all of the actions. Plaintiffs assert that defendants' operations constitute public nuisances which are subject to regulation and abatement either pursuant to the general public nuisance statutes (Civ. Code, § § 3479. 3480; Pen. Code, § § 370, 371), or under the Red Light Abatement Law (Pen. Code, \$ 11225 et seq.). Defendants dispute the contention. We will conclude that although the Red Light Abatement Law was not intended to apply to the exhibition of obscene magazines or films, nevertheless the complaint herein does state a cause of action under the general public nuisance statutes.

The complaint herein alleges the following facts: Defendants own or operate specified premises in Los Angeles County in which acts of "lewdness" are taking place, namely, the "past and continuing exhibition" of magazines and films "all of which are lewd and obscene under the laws of this State, and therefore did and do constitute a nuisance under the laws of this State " It is further alleged that the magazines and films so exhibited by defendants have, as their dominant theme, an "appeal to the prurient interest in sex," that they are "patently offensive because they affront contemporary community standards relating to the description or representation of sexual matters," and that they are "utterly without social value "

According to the complaint, the maintenance of these premises constitutes a public nuisance which will continue unless restrained and enjoined. Plaintiffs attached to the complaint numerous exhibits consisting of police reports summarizing the obscene nature of the magazines and films exhibited by defendants. The complaint sought

multiple relief including: (1) preliminary injunction restraining defendants from conducting and maintaining the premises for the purposes described above; (2) abatement of the premises as a public nuisance under sections 11230-11231 of the Penal Code (Red Light Abatement Law); (3) permanent injunction against defendants and their agents, officers and employees from operating the premises as a public nuisance; (4) closure of the premises for one year; (5) removal and sale of the fixtures and movable property thereon used in conducting the nuisance; (6) use of the proceeds from the sale to pay fees and costs in connection with the closure; and (7) other appropriate relief.

Defendants filed general demurrers to each complaint, asserting that plaintiffs failed to state a cause of action either under the public nuisance statutes or the Red Light Abatement Law. The trial court considering itself bound by the decision in Harmer v. Tonylyn Productions, Inc. (1972) 23 Cal.App.3d 94l [100 Cal.Rptr. 576, 50 A.L.R. 3d 959], sustained the demurrers without leave to amend and entered judgments of dismissal. Plaintiffs appeal.

The scope of our inquiry herein is considerably narrowed by application of the familiar rule, acknowledged by defendants, that "a general demurrer admits the truth of all material factual allegations in the complaint" (Alcorn v. Anbro Engineering, Inc. (1970) 2 Cal.3d 493, 496 [86 Cal.Rptr. 88, 468 P.2d 216]), and we may accordingly assume that all materials in question, both magazines and films, are obscene within the meaning of Penal Code section 311, as alleged.

1. Public Nuisance Statutes

We first consider whether or not the allegations of the complaint, summarized above, sufficiently describe the existence of a public nuisance and note preliminarily the substantial identity of definitions appearing in Penal Code sections 370 and 371, and Civil Code sections 3479 and 3480, taken in conjunction. Section 370 of the Penal Code defines a public nuisance as "[a] nything which is injurious to health, or is indecent, or offensive to the senses, or an obstruction to the free use of property, so as to interfere with the comfortable enjoyment of life or property by an entire community or neighborhood, or by

any considerable number of persons, . . ." (Italics added.) When analyzed, section 370 reveals the following: the proscribed act may be anything which alternatively is injurious to health or is indecent or offensive to the senses; the results of the act must interfere with the comfortable enjoyment of life or property; and those affected by the act may be an entire neighborhood or a considerable number of persons, and as amplified by Penal Code section 371 the extent of the annoyance or damage on the affected individuals may be unequal.

Is the exhibition of obscene magazines and films a form of activity which may be characterized as "indecent" or "offensive to the senses" interfering with the comfortable enjoyment of life of a "considerable number of persons" within the contemplation of Penal Code section 370? We conclude that such exhibitions may fairly be deemed such conduct, and we find convincing support for such conclusion from applicable cases in this and other jurisdictions.

In Weis v. Superior Court (1916) 30 Cal.App. 730 [159 P. 464], the Court of Appeal ruled that an attraction known as the "Sultan's Harem," conducted at the Panama-California International Exposition, constituted a public nuisance subject to abatement. This exhibition assertedly involved the "indecent and offensive" exposure to members of the public of the "naked persons and private parts thereof" of various female employees. Although such conduct also constituted the crime of indecent exposure (Pen. Code, § 311), nevertheless the Weis court held that "[w] here, however, the threatened acts, if committed, in addition to being an indictable offense, will constitute a public nuisance, courts of equity are vested with jurisdiction to interpose their injunctive process to prevent injury which will result from the maintenance thereof. [Citation.]" (Weis at p. 732.) Furthermore, the court, quoting from Wood on Nuisances (§ 68), stated that " 'A public exhibition of any kind that tends to the corruption of morals, to a disturbance of the peace, or of the general good order and welfare of society, is a public Under this head are included ... obscene nuisance.

pictures, and any and all exhibitions, the natural tendency of which is to pander to vicious... and disorderly members of society.' " (Ibid., italics added.)

The foregoing Weis reasoning was approved by us more than 30 years ago in People v. Lim (1941) 18 Cal.2d 872, 879 [118 P.2d 472]. Lim involved the propriety of an injunction against gambling activities on the ground that they constituted a public nuisance. We upheld in Lim the use of the public nuisance injunctive remedy against gambling activity which, it was alleged, disturbed the public peace and corrupted public morals. In Lim we carefully traced the history of public nuisance actions and noted that "The courts have . . . refused to grant injunctions on behalf of the state except where the objectionable activity can be brought within the terms of the statutory definition of public nuisance." (P.879.) Although, as we noted, such activities as gambling or usury do not fit comfortably within the above quoted statutory definition of public nuisance, in Lim we acknowledged that an "indecent" exhibition such as was

involved in <u>Weis</u> could be enjoined despite the concurrent application of the criminal statutes, since such exhibitions if determined to be indecent are expressly declared by section 370 to be public nuisances.

While carefully noting that <u>Weis</u> involved live dance performances, we discern no satisfactory distinction which would justify differential treatment of the pictorial representations in obscene magazines and films on the one hand, and "live" performances on the other. The presentation of either may fairly be described as "indecent" and equally injurious to public morals.

Defendants have insisted that only those activities may constitute public nuisances which are offensive to the five senses of hearing, sight, touch, smell, and taste. It is claimed that public nuisance and abuse of the five senses is coextensive. Defendants in so arguing focus only upon that category of nuisances described in Penal Code section 370 and Civil Code section 3479 as conduct which is "offensive to the senses." The contention is erroneous for such reasoning completely ignores the additional language appearing in both sections which explicitly

includes as an <u>alternative</u> class of public nuisance conduct "anything which is <u>indecent</u>." When the question is put, which of the five senses is offended by conduct that is "indecent," it becomes readily apparent both that the thesis of the argument does not fit the legislative language and that conduct offensive to a community's moral sensibilities is likewise subject to regulation under section 370. Thus, the court in <u>Weis</u>, <u>supra</u>, at page 733, unequivocally states that "... any act which is an offense against public decency, or any public exhibition which is offensive to the senses, whether of sight, sound, or smell, or <u>which</u> tends to <u>corrupt</u> public <u>morals</u> or disturb the good order and welfare of society, is a public nuisance," (Italics added.)

The trial court herein, in sustaining defendants' demurrers without leave to amend, considered itself controlled by the holding in <u>Harmer v. Tonylyn Productions</u>, Inc., supra, 23 Cal.App.3d 94l (hg. den.). <u>Harmer is distinguishable</u>, however, since it involved an action by private citizens to enjoin a particular film being shown at the premises in question. The <u>Harmer court</u>

ruled that plaintiff had failed to allege the necessary special damages requisite to bringing a public nuisance action (see Civ. Code, § 3493) thus casting doubt upon his status as a litigant. In contrast, the instant action is brought by <u>public officials</u> acting on behalf of the public generally and proceeding under provisions (see Code Civ. Proc., § 731) which expressly confer standing upon them.

More fundamentally, however, <u>Harmer</u> fails properly to analyze the nature of the state's interests in regulating the exhibition of obscene matter. <u>Harmer</u> suggests that since "only those members of the community were exposed to the film who voluntarily chose to see it," therefore "[t] he nuisance was not one which is inflicted or imposed on the public." (<u>Harmer</u> at p. 943.) Such reasoning frequently advanced and variously stated, misses the point. The fact that obscene or other indecent exhibitions take place behind closed doors and are viewed only by those who choose to view them does not defeat the community's interest in regulating such exhibitions.

Substantially identical arguments were advanced and rejected by us recently in People v. Luros (1971) 4 Cal.3d

84 [92 Cal.Rptr. 833, 480 P.2d 633], and by the United States Supreme Court in Paris Adult Theatre I v. Slaton (1973) 413 U.S. 49 [37 L.Ed.2d 446, 93 S.Ct. 2628]. In both Luros and Paris, the argument was made that the state had no legitimate interest in regulating the exhibition and distribution of obscene matter to consenting adults. Defendants in each case urged that Stanley v. Georgia (1969) 394 U.S. 557 [22 L.Ed.2d 542, 89 S.Ct. 1243], was controlling on this point. Stanley, however, held only that private possession of obscene matter cannot constitutionally be made a crime. In Luros, we carefully noted the important distinction, recognized by the federal Supreme Court in Stanley, between commercial distribution of obscenity and the private possession thereof. We concluded that " . . . in the context of public distribution of obscenity, the balance of interests upholds the constitutionality of state regulation, even though that regulation imposes some burdens upon the exercise of constitutional rights. [¶] ... States retain broad power to regulate obscenity and regulation of the public distribution of obscenity falls well within the broad scope of that power."

(4 Cal.3d at pp. 92-93.) We reaffirm the foregoing conclusion reached by us in Luros.

Similarly, Paris (decided after Harmer was filed) rejected the extension of Stanley to situations involving consenting adults. The high court specifically addressed the Harmer limitation on the scope of the public interest, and "categorically disapprove[d] the theory.... that obscene, pornographic films acquire constitutional immunity from state regulation simply because they are exhibited for consenting adults only." (413 U.S. at p. 57 [37 L.Ed.2d at p. 456]; see also pp. 57-69 [37 L.Ed.2d pp. 456-464].) The court noted that "[t] he States have a longrecognized legitimate interest in regulating the use of obscene material in local commerce and in all places of public accommodations, as long as these regulations do not run afoul of specific constitutional prohibitions. [Citations.]" (Id., at p. 57 [37 L.Ed.2d at p. 457].) These "legitimate interests" include "the interest of the public in the quality of life and the total community environment; the tone of commerce in the great city centers, and, possibly, the public safety itself. The Hill-Link Minority

Report of the Commission on Obscenity and Pornography indicates that there is at least an arguable correlation between obscene material and crime." (Fn. omitted; id., at p. 58 [37 L.Ed.2d at p. 457], italics added.) Further, "[a] Ithough there is no conclusive proof of a connection between antisocial behavior and obscene material, the legislature... could quite reasonably determine that such a connection does or might exist." (Id., at pp. 60-61 [37 L.Ed.2d at p. 459].)

Following its rejection of the argument that Stanley forbids state regulation of the exhibition or distribution of obscene matter, the Paris court very significantly observed: "Commercial exploitation of depictions, descriptions, or exhibitions of obscene conduct on commercial premises open to the adult public falls within a State's broad power to regulate commerce and protect the public environment. The issue in this context goes beyond whether someone, or even the majority, considers the conduct depicted as 'wrong' or 'sinful.' The States have the power to make a morally neutral judgment that public exhibition of obscene material, or commerce in such

material, has a tendency to injure the community as a whole, to endanger the public safety, or to jeopardize, in Mr. Chief Justice Warren's words, the States 'right... to maintain a decent society.' [Citation.]" (Italics added; Paris at pp. 68-69 [37 L.Ed.2d at pp. 463-464].) Both Luros and Paris explain and confirm that the interests of those who voluntarily view and purchase obscene materials are not necessarily coextensive with the interests of the community at large.

Even more recently the United States Supreme Court has noted that a state's public nuisance action seeking to close a theater exhibiting obscene films constituted an effort "to protect the very interests which underlie its criminal laws and to obtain compliance with precisely the standards which are embodied in its criminal laws." (Fn. omitted; Huffman v. Pursue, Ltd. (1975) 420 U.S. 592, 605 [43 L.Ed.2d 482, 492, 95 S.Ct. 1200].)

Thus, the <u>Paris</u> court has clearly held that states may constitutionally determine that public exhibition of obscene material has a tendency to injure the community or to jeopardize the maintenance of a decent society. In

Luros we confirmed the validity of state regulation of the commercial distribution of obscene materials. The legislative definition of a public nuisance includes "[a] nything which is . . . indecent, or offensive to the senses, . . . so as to interfere with the comfortable enjoyment of life or property by a . . . community or neighborhood, or . . . any considerable number of persons" (Pen. Code, § 370.) California's public nuisance definition, including as it does indecency, comports fully with the state's power to regulate as recently declared both by the federal Supreme Court and by ourselves and fortifies our conclusion that public nuisance laws may properly be employed to regulate the exhibition of obscene material to "consenting adults."

Given the legitimate state interests in controlling the exhibition of obscenity, carefully outlined in <u>Paris</u>, it is not surprising that a wide variety of cases, both before and after <u>Paris</u>, have confirmed that such exhibitions constitute nuisances which properly may be abated by the courts. (<u>Grove Press, Inc. v Flask</u> (N.D. Ohio 1970) 326 F.Supp. 574, vacated and remanded on other grounds, 413

U.S. 902 [37 L.Ed.2d 1013, 93 S.Ct. 3026]; Bloss v Paris Township (1968) 380 Mich. 466 [157 N.W.2d 260, 261]; Cactus Corporation v. State ex rel. Murphy (1971) 14 Ariz.App. 38 [480 P.2d 375]; Evans Theatre Corporation v. Slaton (1971) 227 Ga. 377 [180 S.E.2d 712], cert. den., 404 U.S. 950 [30 L.Ed.2d 267, 92 S.Ct. 281]; New Rivieria Arts Theatre v. State (1967) 219 Tenn. 652 [412 S.W.2d 890, 893-895]; Sanders v. State (1974) 231 Ga. 608 [203 S.E.2d 153, 156-157]; State ex rel. Ewing v. "Without A Stitch" (1974) 37 Ohio St.2d 95 [66 Ohio Ops.2d 223, 307 N.E.2d 911], app. dism., 421 U.S. 923 [44 L.Ed.2d 82, 95 S.Ct. 1649]; State ex rel. Keating v. Vixen (1971) 27 Ohio St.2d 278 [56 Ohio Ops.2d 165, 272 N.E.2d 137], vacated and remanded on other grounds, 413 U.S. 905 [37 L.Ed.2d 1016, 93 S.Ct. 3033], opn. on remand, 35 Ohio St.2d 215 [64 Ohio Ops.2d 366, 301 N.E.2d 880]; State ex rel. Little Beaver Theatre, Inc. v. Tobin (Fla. App. 1972) 258 So.2d 30, 31-32; State v. Morley (1957) 63 N.M. 267 [3] 7 P.2d 317, 318-319]; see, generally, note (1975), 10 U.S.F.L.Rev., 115).

Each of the above cases either expressly or implicitly recognizes that the exhibition of obscene magazines or

films constitutes a public nuisance properly subject to abatement. For example, the Georgia Supreme Court in Evans upheld application of a general public nuisance statute to an allegedly obscene film, "I Am Curious (Yellow)." The court explained that "[i] f any semblance of civilization is retained in our country, the States must have standards of conduct permissible in public. There is little difference in the effect on the public between lewd conduct in public areas and lewd conduct explicitly performed on a motion picture screen for the viewing of the public.... The exhibition of an obscene motion picture is a crime involving the welfare of the public at large, since it is contrary to the standards of decency and propriety of the community as a whole. The welfare of the whole community is served by restraining the showing of such an obscene film." (180 S.E.2d at pp. 715-716.)

Evans was cited and discussed with approval in Paris, supra, 413 U.S. 49, 54-55 [37 L.Ed.2d 446, 454-456], wherein the court expressly approved use of public nuisance actions to enjoin the exhibition of obscene materials. Since this portion of Paris is critical to our

analysis, we quote it in its entirety:

"Georgia case law permits a civil injunction of the exhibition of obscene materials. [Citations, including Evans, supra.] While this procedure is civil in nature, and does not directly involve the state criminal statute proscribing exhibition of obscene material, the Georgia case law permitting civil injunction does adopt the definition of obscene materials' used by the criminal statute. Today, in Miller v. California, supra, we have sought to clarify the constitutional definition of obscene material subject to regulation by the State, and we vacate and remand this case for reconsideration in light of Miller.

"This is not to be read as disapproval of the Georgia civil procedure employed in this case, assuming the use of a constitutionally acceptable standard for determining what is unprotected by the First Amendment. On the contrary, such a procedure provides an exhibitor or purveyor of materials the best possible notice, prior to any criminal indictment, as to whether the materials are unprotected by the First Amendment and subject to state regulation. [Citation.] Here, Georgia imposed no

restraint on the exhibition of the films involved in this case until after a full adversary proceeding and a final judicial determination by the Georgia Supreme Court that the materials were constitutionally unprotected. Thus the standards of [prior United States Supreme Court decisions] were met." (Italics added; Paris at pp. 54-55 [37 L.Ed.2d at pp. 454-456].)

Similarly, as we explain hereinafter, the California public nuisance statutes must be enforced in such a way as to operate in a constitutional fashion. So applied, as the foregoing cases make clear, there is no overriding principle of law which precludes the states from regulating the exhibition of obscene matter by application of their public nuisance statutes. To this extent, Harmer v. Tonylyn Productions, Inc., supra, 23 Cal.App.3d 941, is disapproved.

We do not suggest, of course, that law enforcement officers in each city and county in this state have a mandatory duty always and everywhere to abate the exhibition of obscene matter within their borders. The particular nature of the exhibition, and its effect upon the

community, may vary considerably in time and place. Law enforcement officers accordingly are vested with wide discretion to decide whether or not to initiate the kind of formal abatement proceedings such as those instituted in the matters before us. (See Code Civ. Proc., § 731.) Once a community through its public officials has determined that a particular display of obscene materials amounts to a public nuisance which is injurious to the safety and morals of that community, no valid reason exists why, adequate constitutional procedural safeguards being met, the remedy of civil abatement proceedings must be denied such community. The availability of the public nuisance procedure may prove useful for those local entities which, determining that they are confronted with commercial exploitation of obscene materials resulting in the conditions contemplated in section 370, elect to use it.

We consider and will reject several constitutional objections raised by defendants.

Defendants first suggest that the statutory language "indecent, or offensive to the senses" (Pen. Code, § 370) is

impermissibly vague, requiring them to guess as to its meaning, and thus is violative of the First Amendment to the federal Constitution. Several cases involving similar language have avoided the constitutional problem by construing such language as synonymous with the word "obscene," as defined in the applicable statutes and case law. (See In re Giannini (1968) 69 Cal.2d 563, 571, fn. 4 [72 Cal.Rptr. 655, 446 P.2d 535] ["lewd or dissolute conduct"]; Silva v. Municipal Court (1974) 40 Cal. App. 3d 733, 736-737 [115 Cal.Rptr. 479] [same]; Grove Press, Inc. v. Flask, supra, 326 F.Supp. 574, 578 ["lewd, indecent, lascivious or obscene"]; Janus Films, Inc. v. City of Fort Worth (Tex.Civ.App. 1962) 354 S.W.2d 597, 600 ["indecent"]; State ex rel. Ewing v. "Without A Stitch, " supra, 307 N.E.2d 911, 914-915 ["obscene" construed in light of recent United States Supreme Court opinions].)

Furthermore, the United States Supreme Court recently emphasized within the foregoing context that courts have an obligation to construe statutes in such a way as to avoid serious constitutional doubts. "If and when such a 'serious doubt' is raised as to the vagueness of

the words 'obscene,' 'lewd,' 'lascivious,' 'filthy,' 'indecent,' or 'immoral' as used to describe regulated material [in federal statutes], we are prepared to construe such terms as limiting regulated material to patently offensive representations or descriptions of that specific 'hard core' sexual conduct given as examples in Miller v. California " (Italics added; United States v. 12 200-Ft. Reels of Film (1973) 413 U.S. 123, 130, fn. 7 [37 L.Ed.2d 500, 507, 93 S.Ct. 2665]; accord, Hamling v. United States (1974) 418 U.S. 87, 114 [41 L.Ed.2d 590, 618-619, 94 S.Ct. 2887].) Indeed, in Bloom v. Municipal Court (1976) 16 Cal.3d 71, 81 [127 Cal.Rptr. 317, 545 P.2d 229], we have construed our own obscenity statute (Pen. Code, § 311, subd. (a) ["obscene matter"]) as referring to the patently offensive matter set forth in Miller, supra, and have rejected the contention that the statute is unconstitutionally vague. (Accord, People v. Enskat (1973) 33 Cal.App.3d 900 [109 Cal.Rptr. 433].) We find no impediment to use of the remedy on grounds of statutory vagueness.

Defendants next assert that use of the public nuisance statutes to enjoin or otherwise abate the exhibition

of films or magazines violates the constitutional principle against prior restraint of presumptively protected materials. (See Southeastern Promotions, Ltd. v. Conrad (1975) 420 U.S. 546, 558 [43 L.Ed.2d 448, 459, 95 S.Ct. 1239]; United States v. Thirty-seven Photographs (1971) 402 U.S. 363, 367 [28 L.Ed.2d 822, 828, 91 S.Ct. 1400]; Freedman v. Maryland (1965) 380 U.S. 51, 58 [13 L.Ed.2d 649, 654, 85 S.Ct. 734]; Kingsley Books, Inc. v. Brown (1957) 354 U.S. 436 [1 L.Ed.2d 1469, 77 S.Ct. 1325].) We note preliminarily that, as the foregoing cases make clear, prior restraints are not unconstitutional per se; a prior restraint may avoid constitutional infirmity if it occurs " 'under procedural safeguards designed to obviate the dangers of a censorship system." (Southeastern Promotions, Ltd., supra, at p. 559 [43 L.Ed.2d at p. 460].) Among other safeguards, "a prompt final judicial determination must be assured." (Id., at p. 560 [43 L.Ed.2d at p. 460].)

In order properly to evaluate defendants' prior restraint contention, we first review the possible forms of relief available to plaintiffs in an ordinary public nuisance action. The public nuisance statutes, unlike the Red Light Abatement Law, do not provide for such specific forms of relief as temporary and perpetual injunction (Pen. Code, §§ 11226-11227), removal and sale of fixtures, and closure of the premises for one year (Pen. Code, § 11230). Instead, the district attorney or city attorney is, in general terms, empowered to bring a civil action to "abate" the public nuisance. (Code Civ. Proc., § 731.) Further, "'An abatement of a nuisance is accomplished in a court of equity by means of an injunction proper and suitable to the facts of each case....' " (Italics added; Guttinger v. Calaveras Cement Co. (1951) 105 Cal.App.2d 382, 390 [233 P.2d 914]; see generally McQuillin, Municipal Corporations, § 24.73.)

Thus, in the matters before us if the trial court finds the subject matter obscene under prevailing law an injunctive order may be fashioned that is "proper and suitable" in each case. It is entirely permissible from a constitutional standpoint to enjoin further exhibition of specific magazines or films which have been finally adjudged to be obscene following a full adversary hearing.

(Paris Adult Theatre I v. Slaton, supra, 413 U.S. 49, 54-55

[37 L.Ed.2d 446, 454-456] [approving Georgia abatement procedure]; Grove Press, Inc. v. Flask, supra, 326 F.Supp. 574, 579; New Rivieria Arts Theatre v. State, supra, 412 S.W.2d 890, 893-895; State ex rel. Ewing v. "Without A Stitch," supra, 307 N.E.2d 911, 914; State ex rel. Little Beaver Theatre, Inc. v. Tobin, supra, 258 So.2d 30, 32; State ex rel. Keating v. Vixen, supra, 272 N.E.2d 137; see Commonwealth v. Guild Theatre, Inc. (1968) 432 Pa. 378 [248 A.2d 45]; Grove Press Inc. v. City of Philadelphia (3d Cir. 1969) 418 F.2d 82, 90-91; Sanders v. State, supra, 203 S.E.2d 153, 156-157.)

In the cases at bench, in addition to relief under the Red Light Abatement Act (Pen. Code, § 11225 et seq.), plaintiffs seek a preliminary injunction enjoining and restraining defendants "from conducting and maintaining said premises hereinabove described... for the purposes of lewdness and from permitting such acts to take place therein and thereon... [and further pray that they] be perpetually enjoined from operating and conducting said

premises as a public nuisance." Both in their briefs and at oral argument plaintiffs have made abundantly clear that, as the prayers of their complaints state, the relief they seek is the abatement and closing down of movie theaters and bookstores exhibiting and selling films and magazines determined to be obscene. Although we have concluded upon well recognized principles of pleading that plaintiffs' complaints state actionable causes for the enjoining of the exhibition and sale of specific obscene materials, we are satisfied that to grant the relief sought by plaintiffs (i.e., closing down the premises in question) would result in a full and pervasive prior restraint upon the freedom of speech and of the press in violation of the First and Fourteenth Amendments to the United States Constitution. (See Near v. Minnesota (1931) 283 U.S. 697, 711-715, 720 [75 L.Ed. 1357, 1365-1367, 1369, 51 S.Ct. 625]; Bantam Books, Inc. v. Sullivan (1963) 372 U.S. 58, 70-71 [9 L.Ed. 584, 593-594, 83 S.Ct. 631]; Freedman v. Maryland, supra, 380 U.S. 51, 57 [13 L.Ed.2d 649, 653-654]; Carroll v. Princess Anne (1968) 393 U.S. 175, 180-181 [21 L.Ed.2d 325, 330-331, 89 S.Ct. 347]; see and compare Kingsley Books,

As we explain infra, this enactment is inapplicable to any of the cases before us.

Inc. v. Brown, supra, 354 U.S. 436; see also Perrine v. Municipal Court (1971) 5 Cal.3d 656, 664-665 [97 Cal.Rptr. 320, 488 P.2d 648]; Flack v. Municipal Court (1967) 66 Cal.2d 98l, 985-990, passim [59 Cal.Rptr. 872, 429 P.2d 192].) The courts of a number of our sister states have similarly held that such prior restraints as here sought by plaintiffs are constitutionally impermissible. (See General Corporation v. State ex rel. Sweeton (Ala. 1975) 320 So.2d 668, 675 (plurality opn.); Gulf States Theatres of La., Inc. v. Richardson (La. 1973) 287 So.2d 480, 489; Mitchem v. State ex rel. Schaub (Fla. 1971) 250 So.2d 883, 886-887; New Rivieria Arts Theatre v. State, supra, 412 S.W.2d 890, 893-895; Sanders v. State, supra, 203 S.E.2d 153, 156-157; State ex rel. Little Beaver Theatre, Inc. v. Tobin, supra, 258 So.2d 30, 32; State ex rel. Ewing v. "Without A Stitch," supra, 307 N.E.2d 911, 917-918; but see People ex rel. Hicks v. Sarong Gals (1974) 42 Cal.App.3d 556, 562-563 [117 Cal.Rptr. 24]; Bloss v. Paris Township, supra, 157 N.W.2d 260; Grove Press, Inc. v. Flask, supra, 326 F.Supp. 574, 578-580; United Theaters of Fla., Inc. v. State ex rel. Gerstein (Fla.App. 1972) 259 So.2d 210, 212-213, vacated and remanded 419 U.S. 1028 [42 L.Ed.2d 304, 95 S.Ct. 510].)

Thus, in Sanders, the Georgia Supreme Court pointed out that "One obscene book on the premises of a book store does not make an entire store obscene. The injunction closing this store and padlocking it as a public nuisance necessarily halted the future sale and distribution of other printed material which may not be obscene, thereby precluding the application of the above procedural safeguards [prior notice and a prompt judicial hearing] and creating an unconstitutional restraint upon appellant. This broad result cannot be reconciled with free expression under our Constitutions." (P. 157.)

We are aware of no reported cases authorizing the closing of a bookstore or theater, even after it has been repeatedly determined judicially in a full adversary hearing that all or substantially all of the magazines or films exhibited or sold therein are obscene. Indeed plaintiffs have directed our attention to no such precedents, have presented nothing to countermand or distinguish the authorities referred to above, and at oral

argument stated they could find no authority justifying the closing of bookstores in such circumstances. While we have concluded that a court of equity, having determined particular magazines or films to be obscene, after a full adversary hearing, may enjoin the exhibition or sale thereof by those responsible, we emphasize that the closing of such bookstores or theaters, either temporarily or permanently, or the enjoining of the exhibition or sale on said premises of magazines or films not specifically so determined to be obscene, constitutes an impermissible prior restraint in violation of the First and Fourteenth Amendments to the United States Constitution.

We therefore hold that abatement in the present action must be directed to particular books or films which have been adjudged obscene following a fair and full adversary hearing, rather than against the premises in which the material is sold, exhibited or displayed.

Defendants finally maintain that since the public nuisance statutes are silent with respect to prior adversary hearings, this court should not undertake to "rewrite" those statutes to require such hearings. Such a contention lacks merit. We are obliged to construe and interpret legislation in a manner which will uphold its validity. (Braxton v. Municipal Court (1973) 10 Cal.3d 138, 145 [109 Cal.Rptr. 897, 514 P.2d 697]; In re Kay (1970) 1 Cal.3d 930, 941-942 [83 Cal.Rptr. 686, 464 P.2d 142].) Thus, the courts have held that provision for a prior adversary hearing may be implied by law in otherwise silent statutory provisions. (State ex rel. Little Beaver Theatre, v. Tobin, supra, 258 So.2d 30, 31-32; see United States v. Thirty-seven Photographs, supra, 402 U.S. 363, 367-373 [28 L.Ed.2d 822, 828-832].) As hereinabove expressed, abatement of a nuisance is accomplished by means of a "proper and suitable" injunction. In the context of assertedly obscene magazines and films, a "roper" injunction ordinarily is one that is issued after the requisite adversary hearing has taken place.

We emphasize that the proceedings now before us remain at the pleading stage. Having determined that plaintiffs' complaint is sufficient to state a cause of action based upon a general nuisance theory, we consider it inappropriate to describe in detail the precise

dimensions of the injunctive and other relief which might be suitable in this and the related cases. It is enough that the parties and the trial court recognize that substantial constitutional issues are presented in this litigation, and that care must be exercised to assure that defendants' constitutional rights are not infringed. More than this is not required.

2. Red Light Abatement Law

As an alternative theory of relief, plaintiffs allege that defendants' exhibition of obscene magazines and films constitutes a nuisance subject to abatement under the provisions of the Red Light Abatement Law (Pen. Code, § 11225 et seq.). We have previously noted that these provisions prescribe certain specific forms of relief not available under the general nuisance statutes, including temporary injunctions, removal and sale of fixtures, and closure of the premises for one year. (Pen. Code, § § 11227, 11230.)

The Red Light Abatement Law defines as a nuisance "[e] very building or place used for the purpose of illegal gambling as defined by state law or local ordinance, <u>lewdness</u>, assignation, or prostitution..." (Italics added.) Defendants maintain that the term "lewdness" does not include the exhibition of obscene magazines or films in bookstores or theaters. We agree.

The law was passed in 1913 and, as its name indicates, its primary purpose was to regulate "... houses of ill fame, ... and other like places, where acts of lewdness and prostitution are habitually practiced and carried on as a business." (People v. Barbiere (1917) 33 Cal.App. 770, 775 [166 P. 812].) It has been held that the terms "lewdness, assignation, or prostitution" were "obviously" intended to refer to "illicit sexual acts or conduct amounting to or involving lewdness." (People v. Arcega (1920) 49 Cal.App. 239, 242 [193 P. 264].) The term "lewdness" is not synonymous with "prostitution" and has a broader significance, including "all other immoral or degenerate conduct or conversation between persons of opposite sexes, ... " including the solicitation of sexual acts to be performed elsewhere. (People v. Bayside Land Co. (1920) 48 Cal.App. 257, 260 [191 P. 994].)

The consensus of more recent cases is that the term

"lewdness" is broad enough to include live lewd entertainment, such as stage shows or other exhibitions featuring obscene performances. (People ex rel. Hicks v. Sarong Gals (1972) 27 Cal.App.3d 46, 50 [103 Cal.Rptr. 414], subsequent opn., supra, 42 Cal.App.3d 556, 559; Harmer v. Tonylyn Productions, Inc., supra, 23 Cal.App.3d 941, 944; Maita v. Whitmore (N.D.Cal. 1973) 365 F.Supp. 1331.) Yet no California case has yet held that the Red Light Abatement Law was intended to apply to the exhibition of obscene magazines or films. As stated in Harmer: "If the Legislature had desired or intended by section 11225 of the Penal Code to regulate the showing of pornographic films, pictures or drawings, such subject matter could have been included in section 11225 when it was recently amended in 1969, as it did when it chose to enumerate 'illegal gambling as defined by state law or local ordinance in that section of the Penal Code." (23 Cal.App.3d at p. 944.) On the other hand, it has been forcefully contended that "it borders upon the absurd to apply the law to live stage shows and exhibitions that are lewd and to deny its application to motion pictures that are patently lewd and

obscene." (Id., at p. 952 [dis. opn.]; see also People ex rel.

Hicks v. Sarong Gals, supra, 27 Cal.App.3d at p. 50.)

The courts of other states have generally agreed that "red light" laws do not apply to the exhibition of obscene books or films. (People v. Goldman (1972) 7 Ill.App.3d 253 [287 N.E.2d 177]; Gulf States Theaters of La., Inc. v. Richardson, supra, 287 So.2d 480; Southland Theatres, Inc. v. State ex rel. Tucker (1973) 254 Ark. 192 [492 S.W.2d 421]; State v. Morley, supra, 317 P.2d 317, 318-320; State ex rel. Cahalan v. Diversified Theat. (1975) 59 Mich.App. 223 [229 N.W.2d 389].)

Although the question is not free from doubt, in view of the history of the Red Light Abatement Law and the uniform interpretation given it by the courts of this state, we conclude that the act's provisions were not intended to apply, and do not apply, to the exhibition of obscene magazines or films.

The judgment is reversed and the cause remanded for further proceedings consistent with this opinion.

Wright, C. J., and Sullivan, J., concurred.

MOSK, J., Concurring and dissenting-I concur in that part of the majority opinion which emphasizes that the closing of bookstores or theaters, either temporarily or permanently, constitutes an impermissible prior restraint in violation of the First and Fourteenth Amendments to the United States Constitution. I would add that such proceedings also offend article I, section 2, of the California Constitution which prohibits action that may "restrain or abridge liberty of speech or press."

Other than the foregoing, I dissent and join with Justice Tobriner in his views.

CLARK, J., Concurring and dissenting-I concur in the judgment and the opinion of the court except insofar as the new opinion differs from the vacated opinion by substitution of the material at page 58, line 4 to page 59, line 34 in place of the following paragraph: "We express no opinion upon the further question whether the court may, in addition, either close the premises entirely or enjoin further 'obscene' exhibitions regarding materials not yet adjudged obscene. Several cases suggest that such

further forms of relief would be appropriate and constitutionally permissible. (See People ex rel. Hicks v. Sarong Gals (1974) 42 Cal.App.3d 556, 562-563 [117 Cal.Rptr. 24]; Bloss v. Paris Township (1968) 380 Mich. 466 [157 N.W.2d 260]; Grove Press, Inc. v. Flask (N.D. Ohio 1970) 326 F.Supp. 574, 578-580; Oregon Bookmark Corporation v. Schrunk (D.Ore. 1970) 321 F.Supp. 639; State ex rel. Cahalan v. Diversified Theat. (1975) 59 Mich.App. 223 [229 N.W.2d 389, 396-397]; United Theaters of Fla., Inc. v. State ex rel. Gerstein (Fla.App. 1972) 259 So.2d 210, 212-213, vacated and remanded, 419 U.S. 1028 [42 L.Ed.2d 304, 95 S.Ct. 510].) Other cases have held that such relief would constitute an invalid prior restraint of presumptively protected materials (Gulf States Theatres of La., Inc. v. Richardson (La. 1973) 287 So.2d 480, 489; Mitchem v. State ex rel. Schoub (Fla. 1971) 250 So.2d 883, 886-887; New Riviera Arts Theatre v. State (1967) 219 Tenn. 652 [412 S.W.2d 890, 893-895]; Sanders v. State (1974) 231 Ga. 608 [203 S.E.2d 153, 156-157]; State ex rel. Little Beaver Theatre, Inc. v. Tobin (Fla.App. 1972) 258 So.2d 30, 32; State ex rel. Ewing v. "Without A Stitch" (1974) 37 Ohio

St.2d 95 [66 Ohio Ops.2d 223, 307 N.E.2d 911, 917-918].) Since the United States Supreme Court has not yet spoken on this difficult question, and since in this posture of the case the issue is not before us, we leave the question open for further consideration."

McComb, J., concurred.

TOBRINER, J., Dissenting--The majority today empowers city attorneys to bring actions to abate the sale or display of purportedly obscene material as a public nuisance, even when such sale or display occurs wholly within the confines of an adult bookstore or theatre and thus in no way afficts those members of the community who would find it offensive. By permitting a city attorney who objects to certain material to wield this remedy--a remedy designed for those rare cases where any delay would concretely imperil the public interest—the majority endangers freedom of expression to an extent never before contemplated in this state. Hereafter, the public's right to read books or magazines, to view plays or motion pictures, can be permanently curtailed if a city attorney

can find a <u>single judge</u> who believes the material is obscene. In light of the vagueness of the prevailing constitutional obscenity standard, and the subjective nature of the judgment that the application of that standard inevitably entails, the majority's sanction of censorship by a single judicial officer robs our free speech guarantees of their constitutionally-mandated protection.

As we shall point out, however, this case may be resolved on grounds other than that the Legislature exceeded constitutional bounds when it enacted the public nuisance laws; those laws simply do not confer upon the city attorney the power that the majority today bestows upon him. As drafted by the Legislature, the public nuisance laws provide an extraordinary remedy for situations that truly demand one; it is only as rewritten by the majority that these laws trench upon constitutional rights.

Courts of equity enjoy no roving commission to define public nuisances; they may abate only such nuisances as the Legislature declares. In <u>People v. Lim</u> (1941) 18 Cal.2d 872, 881 [118 P.2d 472], we acknowledged that "the responsibility for establishing those standards of public

morality, the violations of which are to constitute public nuisances within the equity's jurisdiction, should be left with the Legislature." Our charge, consequently, is a limited one: We must ascertain whether the Legislature has declared that the conduct complained of in the present case constitutes a public nuisance.

It has not. The public nuisance statutes do not embrace conduct whose tangible effects are limited to a small group of consenting adults. A careful reading of the statutes discloses that they govern only <u>public</u> nuisances that is, only those nuisances that bear concretely upon the health or senses of a substantial number of people. The statutory language supports this conclusion in two ways.

First, only such indecent behavior as assults the senses of the community constitutes a public nuisance. The majority bases its contrary conclusion on section 370 of the Penal Code which defines a public nuisance to be anything "which is injurious to health, or is indecent, or offensive to the senses, or an obstruction to the free use of property " The majority argues that this language recognizes four classes of conduct that may constitute a public nuisance: conduct that is (a) injurious to health; (b) indecent; (c) offensive to the senses; or (d) an obstruction to property. Since indecency is a ground for finding a public nuisance quite apart from offense to the senses, the argument goes, the statute subsumes even private indecency which has no impact upon the senses of the community as a whole.

The majority's error is fundamental: it construes the wrong statute. Although sections 370-372 of the Penal

¹The judicial reluctance to proclaim new species of public nuisance is well founded. The remedy of abatement, fashioned as it was to equip the courts to deal expeditiously with serious perils to the public, denies the defendant many of the procedural safeguards he would enjoy if he were subjected to an ordinary civil or criminal action. "[I] t is apparent that the equitable remedy has the collateral effect of depriving a defendant of the jury trial to which he would be entitled in a criminal prosecution for violating exactly the same standards of public policy. The defendant also loses the protection of the higher burden of proof required in criminal prosecutions and, after imprisonment and fine for violation of the equity injunction, may be subjected under the criminal law to similar punishment for the same acts. For these reasons equity is loath to interfere where the standards of public policy can be enforced by resort to the criminal law, and in the absence of a legislative declaration to that effect, the courts should not broaden the field in which injunctions against criminal activity will be granted." (People v. Lim, ante, 18 Cal.2d 872, 880 (citations omitted).)

Code govern the criminal dimension of public nuisances, section 731 of the Code of Civil Procedure governs their abatement. That section provides that "[a] civil action may be brought... to abate a public nuisance, as the same is defined in section thirty-four hundred and eighty of the Civil Code...." (Italics added.) Although the majority alludes to the "substantial identity" of the Penal Code and Civil Code definitions, I find them different in one pivotal respect.

Since section 3480 of the Civil Code merely provides that "a public nuisance is one which affects at the same time... any considerable number of persons," we must refer to the definition of nuisance set forth in the preceding section. Section 3479 of the Civil Code defines a nuisance to be anything "which is injurious to health, or is indecent or offensive to the senses, or an obstruction of the free use of property..." (Italies added.) The difference between this definition and that contained in the Penal Code is subtle, but crucial. The phrase "to the senses" in section 370 of the Penal Code modifies only the word "offensive"; here, it modifies both indecent and

offensive. According to the Civil Code, therefore, indecent conduct is a public nuisance only when it is "indecent... to the senses" of a substantial number of people. Consequently, a court may not abate a public nuisance unless it assaults the senses, not merely the sensibilities or tastes, of the community.²

Which section, however, contains the error and which section is correct? It is difficult to ascertain the intent that motivated the Legislature when it enacted these statutes in 1872 and amended them in 1874; any conclusion that one rather than the other involved the error in punctuation, therefore, is fraught with uncertainty. Nonetheless, if we must choose which section is correct, we should honor the definition embodied in the Civil Code. The fact that section 731 of the Code of Civil Procedure refers to the Civil Code definitions gives some indication that those definitions comport with the Legislature's wishes. Moreover, the preferences for narrowly construing statutes that infringe first amendment values and

This argument, admittedly, lets a great deal turn on the absence of a comma in Civil Code section 3479, but the majority lets an equal amount turn on the presence of a comma in section 370 of the Penal Code. Since the statute authorizing the abatement of nuisances explicitly refers to the Civil Code definitions, there can be no doubt that we are to construe the section that lacks the comma. It is quite likely, of course, that this difference in punctuation between the two sections is accidental, and that their drafters intended their scope to be coextensive. This court, consequently, might reasonably decide to interpret the sections identically, notwithstanding their different punctuation.

[&]quot;footnote forwarded"

That the private sale or display of obscene material may not be abated as a public nuisance is thus manifest. Such materials do not impact "at the same time" on the senses of a "considerable number of people." (Civ. Code, \$ 3480.) The result would be different if the purportedly obscene materials were flaunted on a public billboard. In that event, the indecent behavior or object would simultaneously affect the senses of a large group. But where the purportedly indecent behavior occurs in private, the mere fact that even a large portion of the public disapproves of it fails to bring it within the purview of the public nuisance abatement statute.

for interpreting statutes in light of the consequences of the alternative constructions, see <u>infra</u>, conjoin to urge that we embrace the Civil Code definitions. These considerations, I grant, do not conclusively establish that the Civil Code definition accurately reflects the legislative intent; there are no reasons, however, to prefer the definition contained in the Penal Code.

³The majority insists that conduct that is indecent does not offend any of the five senses, and thus that the use of the word "indecent" in the statute establishes that the public nuisance laws encompass conduct that does not bear upon the senses. (Ante, at p. 50.) The answer is

The public nuisance statutes do not comprehend the private sale or display of obscenity for yet a second reason. The requirement that a public nuisance "interfere with the comfortable enjoyment of life or property" (Civ. Code, § 3479; Pen. Code, § 370) effectively excludes private behavior from the purview of the public nuisance statutes. In the present case, for example, the purportedly obscene exhibitions themselves in no way interfere with the comfortable enjoyment of life of those who do not enter the adult book stores or theatres; the materials do not obtrude upon those who never see them. Consequently, the necessity that the nuisance interfere with the comfortable enjoyment of life infuses both the Penal and Civil Codes with the requirement of public behavior that the phrase "indecent . . . to the senses" independently imports to the latter.

It might be argued that although the obscene

[&]quot;footnote 2 continued"

[&]quot;footnote continued"

[&]quot;footnote 3 continued"

simple: even though conduct that is indecent does its damage to the sensibilities or tastes, rather that the senses, of the public, it falls within the public nuisance statute only when perceived by the senses of a substantial number of people.

materials themselves do not affect the lives of those who do not view them, the knowledge that there are stores or theatres that sell or display such materials does interfere with the comfortable enjoyment of life of a considerable number of people. So attenuated a discomfort, however, is far too meager to command the protection of the public nuisance statutes. There is no hint in the statutes or the cases construing them that conduct can constitute a public nuisance simply because some people stand philosophically opposed to it; the courts have demanded that conduct impinge more concretely upon a substantial number of people before branding it a public nuisance.

In <u>People v. Robin</u> (1943) 56 Cal.App.2d 885, 889 [133 P.2d 436], the court held that "the unlawful sale of liquor, of itself,... does not constitute a nuisance within the terms of sections 3479, Civil Code..." Since violating the laws regulating the sale of liquor is presumably as indecent as violating the laws regulating the sale of obscene material, the court implicitly ruled that the mere fact that certain behavior runs afoul of society's preferences—even as articulated in its criminal laws—con-

stitutes an inadequate basis for holding it a public nuisance.

In People v. Seccombe (1930) 103 Cal. App. 306 [284 P. 725], the court declined to abate the practice of usury as a public nuisance. It observed: "It is very evident that if following the despicable calling of usurer constitutes a public nuisance [as defined in Civil Code section 3479] it must be because such conduct constitutes 'an obstruction the the free use of property' It could not by any stretch of the imagination be considered as covered by any other clause of the code definition." (103 Cal.App. at p. 310.) (Italics added.) The court's language left scant doubt that it thought that engaging in "the despicable calling of usurer' smacked of indecency. Nonetheless, it expressly ruled that that practice could not qualify as a nuisance on the grounds that it was indecent or offensive to the senses of a large number of people.

In <u>Dean v. Powell Undertaking Co.</u> (1921) 55 Cal.App. 545 [203 P. 1015], the court refused to abate the operation of a funeral parlor in a residential neighborhood as a public nuisance. The plaintiffs had complained that the

operation of such an establishment precluded the comfortable enjoyment of life for many residents who were squeamish about the proximity of dead bodies. The court explained that the plaintiffs deserved relief only if they could establish that the funeral parlor omitted [sic] noxious odors or otherwise afflicted the senses of the aggrieved parties, and that merely offending the sensibilities of some people would not render it a public nuisance. The Dean court quoted with approval the language of the New Jersey Court of Chancery in Wescott v. Middleton (1887) 43 N.J. Eq. 478, 486 [11 A. 490]: "In this case, then, we have the broad, yet perfectly perceptible or tangible ground or principle announced that the injury must be physical as distinguished from one purely imaginative; it must be something that produces real discomfort or annoyance through the medium of the senses, not from delicacy of taste or refined fancy "

The Court of Appeal most recently addressed this issue in <u>Harmer v. Tonylyn Productions Inc.</u> (1972) 23 Cal.App.3d 94l [100 Cal.Rptr. 576, 50 A.L.R.3d 959], in which private citizens brought an action pursuant to

purportedly obscene film as a public nuisance. As the majority notes, <u>Harmer</u> ruled that the plaintiffs had not alleged the special damages that section 3493 requires of private citizens who would bring an action to abate a public nuisance. In so holding, however, the court explicitly rejected the contention that the statutory language embraced such a private exhibition.

The Harmer court observed: "The film involved was shown only in a closed theatre... Thus, only those members of the community were exposed to the film who voluntarily chose to see it. This is not a case where the community as a whole is forced to submit involuntarily to vile odors or air pollution or to the unwelcome presence of animals. In the statute's terms, the alleged nuisance at bench did not '... affect[s] at the same time an entire community or neighborhood, ...' (Civ. Code, § 3480) (italics added)." (Citations omitted.) The court thus squarely rejected the notion that the mere existence of an establishment that deals in obscene materials constitutes a public nuisance, for if private indecent behavior fell

within the public nuisance statute, the entire community would have been affected in Harmer.

The majority contends that Harmer improperly analyzed the character of the state interest in regulating the exhibition of obscene matter; it observed that Paris Adult Theatre I v. Slaton (1973) 413 U.S. 49 [37 L.Ed.2d 446, 93 S.Ct. 2628] and People v. Luros (1971) 4 Cal.3d 84 [92 Cal.Rptr. 833, 480 P.2d 633], both recognize a legitimate state interest in regulating the distribution of obscene material to consenting adults. But those decisions merely testify to the outer limits of constitutional state regulation; they do not testify to the actual ambit of California's public nuisance laws. Harmer correctly construed the California statutes. The majority cannot rebut that construction by merely noting that, under prevailing constitutional doctrine, the Legislature stands empowered to draft more expansive statutes.

In support of its conclusion that the public nuisance statute comprehend private indecent behavior, the majority relies primarily upon <u>Weis v. Superior Court</u> (1916) 30 Cal.App. 730 [159 P. 464], which involved the indecent

exposure of women in an exhibit at the 1915 Panama-California International Exposition. In a three-and-one-half-page opinion the court ruled that it could abate the exhibition as a public nuisance in order to subserve the public morals and protect "men, women, and children attending this public resort as spectators from being subjected to witnessing the offensive and indecent exhibition." (30 Cal.App. at p. 733.)

Weis constitutes meager support for the expansion of the public nuisance statutes that the majority today effects. It is not at all clear that spectators were adequately forewarned of the character of the exhibition involved in Weis. Although the exhibition's name might have given some hint of its nature, spectators could reasonably have assumed that the "Sultan's Harem" involved something, less than actual nudity. Nor is there any indication that the manager of the exhibit attempted to convey its content to possible spectators by making it an "adults only" attraction; the court explicitly referred to the need to protect children from the exhibition. To the extent that Weis involved subjecting an unadmonished

audience to indecent material, it has no bearing on the present case in which the allegedly indecent material was displayed exclusively within the confines of an "adults only" establishment.

The majority also attempts to cull support from People v. Lim, supra, 18 Cal.2d 872, which, it maintains, "approves the reasoning" of Weis. (Ante, at p. 50.) As noted above, however, it is not at all clear that the reasoning or the holding of Weis extends to truly private conduct. Lim itself did not involve indecency or obscenity, but a gambling establishment which, the complaint alleged, " 'draws together great numbers of disorderly persons, disturbs the public peace, brings together idle persons and cultivates dissolute habits among them, creates traffic and fire hazards, and is thereby injurious to health, indecent and offensive to the senses and impairs the free enjoyment of life and property.' " We held simply that "[c] rowds of disorderly people who disturb the peace and obstruct the traffic may well impair the free enjoyment of life and property and give rise to the hazards designated in the statute." (18

Cal.2d at p. 882.) Needless to say, the concrete interference with the public peace in <u>Lim</u> is quite distinct from the private behavior involved in the present case.

A careful study of the statutes and the cases thus impels the conclusion that the public nuisance statutes do not govern indecent conduct when such conduct is not thrust upon those who find it repugnant. The potent remedy of abatement is reserved for objects and behavior that concretely interfere with the enjoyment of life of a considerable number of people; to the extent that private indecent behavior offends the sensibilities of members of the community, they must rely on their public officials to enforce any apposite criminal laws.

Recent expressions of legislative and popular will reinforce my conclusion that the public nuisance statutes do not govern private conduct. As explained above, Harmer v. Tonylyn Productions, Inc., ante, 23 Cal.App.3d 941, ruled that California's public nuisance statutes did not embrace the sale or display of obscene material under circumstances in which such materials are exposed only to willing viewers. Following Harmer, several attempts were

made legislatively to overrule the decision; the voters and legislators of this state rebuffed each attempt to establish public nuisance abatement procedures directed at obscenity.

In the 1972 general election, the electorate rejected by a vote of about two to one an initiative measure that would have endowed the district attorney of any county with the authority to maintain an action for an injunction in superior court to prevent the display or sale of obscene material. In June 1974, the Assembly Committee on

"footnote 4 continued"

injunction against such person, firm, or corporation in the superior court to prevent the sale or further sale or the distribution or further distribution of any such prohibited publication or articles.

"313.52. The district attorney of any county in this state in which a person, firm, or corporation shows publicly, or is about to show publicly, or is about to acquire possession with intent to show publicly any motion picture film, slide, exhibit, or performance which is prohibited under the above enumerated chapters may maintain an action for an injunction against such person, firm, or corporation in the superior court to prevent the public showing or further public showing of such prohibited matter or activity.

"313.53. The person, firm, or corporation sought to be enjoined is entitled to a trial of the issues within one day after joinder of issue and a decision shall be rendered by the court within two days after the conclusion of the trial.

"313.54. In the event that an order or judgment be entered in favor of the district attorney and against the person, firm, or corporation sought to be enjoined, such final order or judgment shall contain a provision directing the person, firm, or corporation to surrender to such peace officer as the court may direct or to the sheriff of the county in which the action was brought any of the matter described in Section 313.51 or 313.52, and such sheriff or officer shall be directed to seize and destroy the same, provided that destruction of such matter shall be stayed until after the time provided for filing a notice of appeal has expired, and provided further that where an appeal is timely filed, such destruction shall be stayed pending the decision on appeal."

Proposition 19 was defeated by a vote of 5,503,888 (67.9 percent) No to 2,603,927 (32.1 percent) Yes. Secretary of State, Statement of Vote, General Election November 7, 1972, page 30.

⁴The relevant portions of the initiative (Proposition 19) read:

[&]quot;CHAPTER 7.9. INJUNCTIVE RELIEF

[&]quot;313.50. The superior courts of the State of California have jurisdiction to enjoin the sale or distribution of any book, magazine, or any other publication or article, or the public showing of any motion picture film, slide, exhibit, or performance which is prohibited under Chapters 7.5, 7.6, 7.7 or 7.8 of this title.

[&]quot;313.51. The district attorney of any county in this state in which a person, firm, or corporation sells or distributes, or is about to sell or distribute, or is about to acquire possession with intent to sell or distribute any book, magazine, pamphlet, newspaper, story paper, writing paper, picture, card, drawing, photograph, or other publication or matter which is prohibited by the above enumerated chapters may maintain an action for an

[&]quot;footnote forwarded"

Bill No. 4340.5

In light of the <u>Harmer</u> decision, and the subsequent rejection of proposed legislation which would have specifically authorized a nuisance abatement procedure to be

The relevant portions read:
"311.3(a) The superior court has jurisdiction to enjoin the sale, distribution or exhibition of obscene books, articles or films, as hereinafter specified:

"(2) The person, firm or corporation sought to be enjoined shall be entitled to a trial of the issues within 14 days after joinder of issue and a decision shall be rendered by the court within two days of the conclusion of the trial.

"(b) In the event that a final order or judgment of injunction be entered in favor of such officer of the county, city or town and against the person, firm or corporation sought to be enjoined, such final order of judgment shall contain a provision directing the person, firm or corporation to surrender to the sheriff or any other law enforcement agency of the county in which the action was brought any of the matter described in paragraph (1) hereof and such sheriff or law enforcement agency shall be directed to seize and destroy the same or to hold the same as evidence."

used against obscenity, traditional canons of statutory construction teach that the existing nuisance provisions should not be judicially extended to encompass the display of allegedly obscene material to willing viewers. "'Where a statute has been construed by judicial decision, and that construction is not altered by subsequent legislation, it must be presumed that the Legislature is aware of the judicial construction and approved of it. [Citations.]' (People v. Hallner, 43 Cal.2d 715, 719 [277 P.2d 393]; People v. Courtney, 176 Cal.App.2d 731, 741 [l Cal.Rptr. 789].) This rule is not rendered inapplicable by the fact that the determinative decision is rendered by a Court of Appeal." (People v. Orser (1973) 31 Cal.App.3d 528, 533-534, fn. 4 [107 Cal.Rptr. 458].)

Properly construed, the public nuisance statutes do not embrace private indecency such as involved in the present case. Our inquiry would normally end here. Given the majority's conclusion that these statutes do encompass such private behavior, however, it becomes necessary to assay them by constitutional standards. As construed by the majority, the public nuisance statutes fail to pass

attorney or city prosecutor of any county, city or town, in which a person, firm or corporation sells, distributes or exhibits or is about to sell, distribute or exhibit or has in his possession with intent to sell, distribute or exhibit any book, magazine, pamphlet, comic book, story paper, writing, paper, picture, drawing, photograph, film, figure, image or any written or printed matter of an indecent character which is obscene as defined in Section 311, may maintain an action for an injunction against such person, firm or corporation in the superior court to prevent the sale or further sale or further distribution or the exhibition or further exhibition of such matter.

constitutional muster for several reasons.

First, the statutes, as interpreted today, contravene the First Amendment because they chill protected expression. As I have explained in detail elsewhere, the concept of obscenity is an inherently vague one, and no legislative or judicial efforts that even arguably comport with the First Amendment could define the term with sufficient precision to enable businesspersons confidently to determine whether their products or exhibitions would be ruled obscene. (Bloom v. Municipal Court (1976) 16 Cal.3d 71 [127 Cal.Rptr. 317, 545 P.2d 229] (Tobriner, J., dissenting).) The problem of defining obscenity is intractable because we have no community view of that which appeals to the prurient interest and lacks social value, but rather a host of distinct views within each community. And even if these distinct views could be said metaphysically to coalesce to form some community standard, no trier of fact could confidently ascertain what that standard was.

The determination that an exhibition is obscene, consequently, amounts to nothing more than a testament to subjective preferences or a conjecture about the taste and fancy of one's neighbors. As the Court of Appeal acknowledged in In re Davis (1966) 242 Cal. App. 2d 645, 661 [51 Cal. Rptr. 702], when it held a law proscribing "any act which openly outrages public decency" impermissibly vague, '[t] he constitution... could not tolerate a law which would make an act a crime, or not, according to the moral sentiment which might happen to prevail with the judge and jury..."

Although we do not deal here with a criminal law, the vice of vagueness remains fatal. The United States Supreme Court explained: "Vague laws in any area suffer a constitutional infirmity. When First Amendment rights are involved, we look even more closely lest, under the guise of regulating conduct that is reachable by the police power, freedom of speech and of the press suffer."

(Ashton v. Kentucky (1966) 384 U.S. 195, 200 [16 L.Ed.2d 469, 473, 86 S.Ct. 1407].)

Moreover, the vagueness and subjectivity of present obscenity doctrine impose particularly severe burdens on freedom of expression if, as the majority holds, obscenity doctrine maybe imported into public nuisance proceedings.

In <u>Bloom</u> v. <u>Municipal Court</u> (1976) 16 Cal.3d 71 [127 Cal.Rptr. 317, 545 P.2d 229], a majority of this court incorporated into the definition of obscenity in section 311 of the Penal Code the guidelines set forth in <u>Miller v. California</u> (1973) 413 U.S. 15 [37 L.Ed.2d 419, 93 S.Ct. 2607]. Central to the <u>Miller test</u> is whether "the average person, applying contemporary community standards" would find that the involved expression appeals to the prurient interest. If this constitutional "test" can be consistently applied at all, and I have already expressed my serious doubts that it can, it seems clear that a jury, as a microcosm of the community, is the only "trier of fact" fit to conduct the inquiry contemplated by <u>Miller</u>.

In a public nuisance proceeding, however, no jury is impanelled to determine whether a particular work is obscene under contemporary community standards; that crucial determination—upon which the censorship of a book, a magazine, a play or a motion picture turns—is left instead to a single judicial officer. In a criminal obscenity proceeding, the requirement that a jury be drawn from a cross-section of the community will normally provide at

least some promise that the varying tastes and sensibilities that exist in every community will play some role in the determination of whether a work is obscene or not. By authorizing a single judge—distant to the interplay of the diverse cultural, religious, intellectual and economic backgrounds commonly present in a jury room—to make the determination of obscenity on the basis of an undeniably subjective standard, the majority inevitably confines constitutional protection only to those works that, in the personal view of a single judge, are not offensive. 6

Nearly 20 years ago, in <u>Butler v. Michigan</u> (1957) 352 U.S. 380 [1 L.Ed.2d 412, 77 S.Ct. 524], the United States

Although a trial court's determination of obscenity is subject to appellate review, numerous commentators have pointed out that in light of the subjective nature of the Miller standards, "[d] irect appellate review of findings of prurient appeal and patent offensiveness becomes impossible." (Note, Community Standards, Class Actions and Obscenity Under Miller v. California (1975) 88 Harv. L.Rev. 1838, 1844; see, e.g., Hunsaker, The 1973 Obscenity-Pornography Decisions: Analysis, Impact and Legislative Alternatives (1974) 11 San Diego L.Rev. 906, 931, fn. 124; The Supreme Court, 1972 Term (1973) 87 Harv.L.Rev. 1, 168-169.)

Supreme Court overturned a state obscenity statute that prohibited the dissemination of any book that the state believed was unfit for children. Justice Frankfurter, writing for a unanimous court, declared: "The State insists that, by thus quarantining the general reading public against books not too rugged for grown men and women in order to shield juvenile innocence, it is exercising its power to promote the general welfare. Surely this is to burn the house to roast the pig... The incidence of this enactment is to reduce the adult population of Michigan to reading only what is fit for children." (352 U.S. at p. 383 [1 L.Ed.2d at p. 414].)

In like manner, the "incidence" of the decision of the majority in this case is to reduce the adult population of California to reading only those books that do not offend the sensibilities of the most "sensitive" trial judge in their community. Surely such a procedure robs free speech of the stringent protection guaranteed by our most cherished constitutional precepts.

Because the public nuisance statutes do not govern the willful viewing of obscene material in private by adults—and because if they did they would be constitutionally defective—I conclude that the trial court properly sustained the defendant's demurrer. Accordingly, I would affirm the decision below.

Mosk. J., concurred.

problem inherent in its approach by importing to the public nuisance statutes a requirement of a prior adversary hearing. The majority justifies this judicial rewriting of the statute by referring to the principle that laws should be construed so as to uphold their validity. There is, however, an alternative way to construe the statutes involved in this case so as to render them immune to constitutional attack: they can be interpreted as inapplicable to private behavior. Given that the applicability of the statute's language to private behavior is, at best, highly dubious, this reading would seem the more judicious way to construe the statute so as to uphold its validity.

⁷The majority circumvents another constitutional "footnote forwarded"

[&]quot;footnote 7 continued"

APPENDIX C

[L.A. No. 30432. In Bank. Mar. 4, 1976.]

*THE PEOPLE ex rel. JOSEPH P. BUSCH, as District Attorney, etc. et al., Plaintiffs and Appellants, v. PROJECTION ROOM THEATER et al., Defendants and Respondents. (And 4 other cases.)**

OPINION

RICHARDSON, J.--In these consolidated cases we consider whether or not a civil action brought by law enforcement officers to restrain the exhibition of obscene books and films states a cause of action for relief under the public nuisance laws of this state. Plaintiffs, who are law enforcement officers acting on behalf of both the City and the County of Los Angeles, seek injunctive and other relief against defendants who, according to the five separate complaints filed herein, operate book stores or motion picture theaters in Los Angeles which exhibit magazines or films that are obscene under the laws of this

^{*}These cases were previously entitled Busch v. Projection Room Theater, etc.

^{**}People ex rel. Busch v. Stan's Books (L.A. No. 30433); People ex rel. Busch v. Book Bin (L.A. 30434); People ex rel. Busch v. Jason's Books (L.A. No. 304350) People ex rel. Busch v. Galaxy Book Store (L.A. No. 30436).

state. While the five complaints are directed at different defendants and vary somewhat in the specifics of their allegations, the causes of action alleged in each are sufficiently similar in the facts alleged and in the charging allegations to permit us to consider them together.

For convenience we examine the pleadings in the case involving Projection Room Theater finding that our conclusions in that action are dispositive of the issues raised in all of the actions. Plaintiffs assert that defendants' operations constitute public nuisances which are subject to regulation and abatement either pursuant to the general public nuisance statutes (Civ. Code, § § 3479, 3480; Pen. Code, § \$ 370, 371), or under the Red Light Abatement Law (Pen. Code, \$ 11225 et seq.). Defendants dispute the contention. We will conclude that although the Red Light Abatement Law was not intended to apply to the exhibition of obscene magazines or films, nevertheless the complaint herein does state a cause of action under the general public nuisance statutes.

The complaint herein alleges the following facts:

Defendants own or operate specified premises in Los Angeles County in which acts of "lewdness" are taking place, namely, the "past and continuing exhibition" of magazines and films "all of which are lewd and obscene under the laws of this State, and therefore did and do constitute a nuisance under the laws of this State..." It is further alleged that the magazines and films so exhibited by defendants have, as their dominant theme, an "appeal to the prurient interest in sex," that they are "patently offensive because they affront contemporary community standards relating to the description or representation of sexual matters," and that they are "utterly without social value...."

According to the complaint, the maintenance of these premises constitutes a public nuisance which will continue unless restrained and enjoined. Plaintiffs attached to the complaint numerous exhibits consisting of police reports summarizing the obscene nature of the magazines and films exhibited by defendants. The complaint sought multiple relief including: (1) preliminary injunction restraining defendants from conducting and maintaining the

premises for the purposes described above; (2) abatement of the premises as a public nuisance under sections 11230-11231 of the Penal Code (Red Light Abatement Law); (3) permanent injunction against defendants and their agents, officers and employees from operating the premises as a public nuisance; (4) closure of the premises for one year; (5) removal and sale of the fixtures and movable property thereon used in conducting the nuisance; (6) use of the proceeds from the sale to pay fees and costs in connection with the closure; and (7) other appropriate relief.

Defendants filed general demurrers to each complaint, asserting that plaintiffs failed to state a cause of action either under the public nuisance statutes or the Red Light Abatement Law. The trial court considering itself bound by the decision in Harmer v. Tonylyn Productions, Inc. (1972) 23 Cal.App.3d 941 [100 Cal.Rptr.576, 50 A.L.R.3d 959], sustained the demurrers without leave to amend and entered judgments of dismissal. Plaintiffs appeal.

The scope of our inquiry herein is considerably narrowed by application of the familiar rule,

acknowledged by defendants, that "a general demurrer admits the truth of all material factual allegations in the complaint" (Alcorn v. Anbro Engineering, Inc. (1970) 2 Cal.3d 493, 496 [86 Cal.Rptr. 88, 468 P.2d 216]), and we may accordingly assume that all materials in question, both magazines and films, are obscene within the meaning of Penal Code section 311, as alleged.

]. Public Nuisance Statutes

We first consider whether or not the allegations of the complaint, summarized above, sufficiently describe the existence of a public nuisance and note preliminarily the substantial identity of definitions appearing in Penal Code sections 370 and 371, and Civil Code sections 3479 and 3480, taken in conjunction. Section 370 of the Penal Code defines a public nuisance as "[a] nything which is injurious to health, or is indecent, or offensive to the senses, or an obstruction to the free use of property, so as to interfere with the comfortable enjoyment of life or property by an entire community or neighborhood, or by any considerable number of persons, . . ." (Italics added.) When analyzed, section 370 reveals the following: the

proscribed act may be anything which alternatively is injurious to health or is indecent or offensive to the senses; the results of the act must interfere with the comfortable enjoyment of life or property; and those affected by the act may be an entire neighborhood or a considerable number of persons, and as amplified by Penal Code section 371 the extent of the annoyance or damage on the affected individuals may be unequal.

Is the exhibition of obscene magazines and films a form of activity which may be characterized as "indecent" or "offensive to the senses" interfering with the comfortable enjoyment of life of a "considerable number of persons" within the contemplation of Penal Code section 370? We conclude that such exhibitions may fairly be deemed such conduct, and we find convincing support for such conclusion from applicable cases in this and other jurisdictions.

In <u>Weis v. Superior Court</u> (1916) 30 Cal.App. 730 [159 P. 464], the Court of Appeal ruled that an attraction known as the "Sultan's Harem," conducted at the Panama-

California International Exposition, constituted a public nuisance subject to abatement. This exhibition assertedly involved the "indecent and offensive" exposure to members of the public of the "naked persons and private parts thereof" of various female employees. Although such conduct also constituted the crime of indecent exposure (Pen. Code, § 311), nevertheless the Weis court held that "[w] here, however, the threatened acts, if committed, in addition to being an indictable offense, will constitute a public nuisance, courts of equity are vested with jurisdiction to interpose their injunctive process to prevent injury which will result from the maintenance thereof. [Citation.]" (Weis at p. 732.) Furthermore, the court, quoting from Wood on Nuisances (§ 68), stated that " 'A public exhibition of any kind that tends to the corruption of morals, to a disturbance of the peace, or of the general good order and welfare of society, is a public nuisance. Under this head are included . . . obscene pictures, and any and all exhibitions, the natural tendency of which is to pander to vicious . . . and disorderly members of society.' " (Ibid., italics added.)

The foregoing Weis reasoning was approved by us more than 30 years ago in People v. Lim (1941) 18 Cal.2d 872, 879 [118 P.2d 472]. Lim involved the propriety of an injunction against gambling activities on the ground that they constituted a public nuisance. We upheld in Lim the use of the public nuisance injunctive remedy against gambling activity which, it was alleged, disturbed the public peace and corrupted public morals. In Lim we carefully traced the history of public nuisance actions and noted that "The courts have . . . refused to grant injunctions on behalf of the state except where the objectionable activity can be brought within the terms of the statutory definition of public nuisance." (P. 879.) Although, as we noted, such activities as gambling or usury do not fit comfortably within the above quoted statutory definition of public nuisance, in Lim we acknowledged that an "indecent" exhibition such as was involved in Weis could be enjoined despite the concurrent application of the criminal statutes, since such exhibitions if determined to be indecent are expressly declared by section 370 to be public nuisances.

While carefully noting that <u>Weis</u> involved live dance performances, we discern no satisfactory distinction which would justify differential treatment of the pictorial representations in obscene magazines and films on the one hand, and "live" performances on the other. The presentation of either may fairly be described as "indecent" and equally injurious to public morals.

Defendants have insisted that only those activities may constitute public nuisances which are offensive to the five senses of hearing, sight, touch, smell, and taste. It is claimed that public nuisance and abuse of the five senses is coextensive. Defendants in so arguing focus only upon that category of nuisances described in Penal Code section 370 and Civil Code section 3479 as conduct which is "offensive to the senses." The contention is erroneous for such reasoning completely ignores the additional language appearing in both sections which explicitly includes as an alternative class of public nuisance conduct "anything which is indecent." When the question is put, which of the five senses is offended by conduct that is "indecent," it becomes readily apparent both that the

thesis of the argument does not fit the legislative language and that conduct offensive to a community's moral sensibilities is likewise subject to regulation under section 370. Thus, the court in Weis, supra, at page 733, unequivocally states that "... any act which is an offense against public decency, or any public exhibition which is offensive to the senses whether of sight, sound, or smell, or which tends to corrupt public morals or disturb the good order and welfare of society, is a public nuisance." (Italics added.)

The trial court herein, in sustaining defendants' demurrers without leave to amend, considered itself controlled by the holding in Harmer v. Tonylyn Productions, Inc., supra, 23 Cal.App.3d 94l (hg. den.). Harmer is distinguishable, however, since it involved an action by private citizens to enjoin a particular film being shown at the premises in question. The Harmer court ruled that plaintiff had failed to allege the necessary special damages requisite to bringing a public nuisance action (see Civ. Code, § 3493) thus casting doubt upon his status as a litigant. In contrast, the instant action is brought by

public officials acting on behalf of the public generally and proceeding under provisions (see Code Civ. Proc., § 731) which expressly confer standing upon them.

More fundamentally, however, <u>Harmer</u> fails properly to analyze the nature of the state's interests in regulating the exhibition of obscene matter. <u>Harmer</u> suggests that since "only those members of the community were exposed to the film who voluntarily chose to see it," therefore "[t] he nuisance was not one which is inflicted or imposed on the public." (<u>Harmer</u> at p. 943.) Such reasoning frequently advanced and variously stated, misses the point. The fact that obscene or other indecent exhibitions take place behind closed doors and are viewed only by those who choose to view them does not defeat the community's interest in regulating such exhibitions.

Substantially identical arguments were advanced and rejected by us recently in People v. Luros (1971) 4 Cal.3d 84 [92 Cal.Rptr. 833, 480 P.2d 633], and by the United States Supreme Court in Paris Adult Theatre I v. Slaton (1973) 413 U.S. 49 [37 L.Ed.2d 446, 93 S.Ct. 2628]. In both Luros and Paris, the argument was made that the state

had no legitimate interest in regulating the exhibition and distribution of obscene matter to consenting adults. Defendants in each case urged that Stanley v. Georgia (1969) 394 U.S. 557 [22 L.Ed.2d 542, 89 S.Ct. 1243], was controlling on this point. Stanley, however, held only that private possession of obscene matter cannot constitutionally be made a crime. In Luros, we carefully noted the important distinction, recognized by the federal Supreme Court in Stanley, between commercial distribution of obscenity and the private possession thereof. We concluded that "... in the context of public distribution of obscenity, the balance of interests upholds the constitutionality of state regulation, even though that regulation imposes some burdens upon the exercise of constitutional rights. [¶] ... States retain broad power to regulate obscenity and regulation of the public distribution of obscenity falls well within the broad scope of that power." (4 Cal.3d at pp. 92-93.) We reaffirm the foregoing conclusion reached by us in Luros.

Similarly, <u>Paris</u> (decided after <u>Harmer</u> was filed) rejected the extension of Stanley to situations involving

consenting adults. The high court specifically addressed the Harmer limitation on the scope of the public interest, and "categorically disapprove[d] the theory, ... that obscene, pornographic films acquire constitutional immunity from state regulation simply because they are exhibited for consenting adults only." (413 U.S. at p. 57 [37 L.Ed.2d at p. 456]; see also pp. 57-69 [37 L.Ed.2d at pp. 456-464].) The court noted that "[t] he States have a long-recognized legitimate interest in regulating the use of obscene material in local commerce and in all places of public accommodations, as long as these regulations do not run afoul of specific constitutional prohibitions. [Citations.]" (Id. at p. 57 [37 L.Ed.2d at p. 457].) These "legitimate interests" include "the interest of the public in the quality of life and the total community environment: the tone of commerce in the great city centers, and, possibly, the public safety itself. The Hill-Link Minority Report of the Commission on Obscenity and Pornography indicates that there is at least an arguable correlation between obscene material and crime." (Fn. omitted; id., at p. 58 [37 L.Ed.2d at p. 457], italics added.) Further,

"[a] though there is no conclusive proof of a connection between antisocial behavior and obscene material, the legislature... could quite reasonably determine that such a connection does or might exist." (Id., at pp. 60-61 [37 L.Ed.2d at p. 459].)

Following its rejection of the argument that Stanley forbids state regulation of the exhibition or distribution of obscene matter, the Paris court very significantly observed: "Commercial exploitation of depictions, descriptions, or exhibitions of obscene conduct on commercial premises open to the adult public falls within a State's broad power to regulate commerce and protect the public environment. The issue in this context goes beyond whether someone, or even the majority, considers the conduct depicted as 'wrong' or 'sinful.' The States have the power to make a morally neutral judgment that public exhibition of obscene material, or commerce in such material, has a tendency to injure the community as a whole, to endanger the public safety, or to jeopardize, in Mr. Chief Justice Warren's words, the States' 'right . . . to maintain a decent society.' [Citation.]" (Italics added; Paris at pp. 68-69 [37 L.Ed.2d at pp. 463-464].) Both Luros and Paris explain and confirm that the interests of those who voluntarily view and purchase obscene materials are not necessarily coextensive with the interests of the community at large.

Even more recently the United States Supreme Court has noted that a state's public nuisance action seeking to close a theater exhibiting obscene films constituted an effort "to protect the very interests which underlie its criminal laws and to obtain compliance with precisely the standards which are embodied in its criminal laws." (Fn. omitted; Huffman v. Pursue, Ltd. (1975) 420 U.S. 592, 605 [43 L.Ed.2d 482, 492, 95 S.Ct. 1200].)

Thus, the <u>Paris</u> court has clearly held that states may constitutionally determine that public exhibition of obscene material has a tendency to injure the community or to jeopardize the maintenance of a decent society. In <u>Luros</u> we confirmed the validity of state regulation of the commercial distribution of obscene materials. The legislative definition of a public nuisance includes "[a] nything which is . . . indecent, or offensive to the senses, . . . so as

property by an . . . community or neighborhood, or . . . any considerable number of persons" (Pen. Code, § 370.) California's public nuisance definition, including as it does indecency, comports fully with the state's power to regulate as recently declared both by the federal Supreme Court and by ourselves and fortifies our conclusion that public nuisance laws may properly be employed to regulate the exhibition of obscene material to "consenting adults."

exhibition of obscenity, carefully outlined in Paris, it is not surprising that a wide variety of cases, both before and after Paris, have confirmed that such exhibitions constitute nuisances which properly may be abated by the courts. (Grove Press, Inc. v. Flask (N.D. Ohio 1970) 326 F.Supp. 574, vacated and remanded on other grounds, 413 U.S. 902 [37 L.Ed.2d 1013, 93 S.Ct. 3026]; Bloss v. Paris Township (1968) 380 Mich. 466 [157 N.W.2d 260, 261]; Cactus Corporation v. State ex rel. Murphy (1971) 14 Ariz.App. 38 [480 P.2d 375]: Evans Theatre Corporation

v. Slaton (1971) 227 Ga. 377 [180 S.E.2d 712], cert. den., 404 U.S. 950 [30 L.Ed.2d 267, 92 S.Ct. 281]; New Rivieria Arts Theatre v. State (1967) 219 Tenn. 652 [412 S.W.2d 890, 893-895]; Sanders v. State (1974) 231 Ga. 608 [203 S.E.2d 153, 156-157]: State ex rel. Ewing v. "Without A Stitch" (1974) 37 Ohio St.2d 95 [66 Ohio Ops.2d 223, 307 N.E.2d 911], app. dism., 421 U.S. 923 [44 L.Ed.2d 82, 95 S.Ct. 1649]; State ex rel. Keating v. Vixen (1971) 27 Ohio St.2d 278 [56 Ohio Ops.2d 165, 272 N.E.2d 137], vacated and remanded on other grounds, 413 U.S. 905 [37 L.Ed.2d 1016, 93 S.Ct. 3033], opn. on remand, 35 Ohio St.2d 215 [64 Ohio Ops.2d 366, 301 N.E.2d 880]; State ex rel. Little Beaver Theatre, Inc. v. Tobin (Fla.App. 1972) 258 So.2d 30, 31-32; State v. Morley (1957) 63 N.M. 267 [3] 7 P.2d 317, 318-319].)

Each of the above cases either expressly or implicitly recognizes that the exhibition of obscene magazines or films constitutes a public nuisance properly subject to abatement. For example, the Georgia Supreme Court in Evans upheld application of a general public nuisance statute to an allegedly obscene film, "I Am Curious

(Yellow)." The court explained that "[i] f any semblance of civilization is retained in our country, the States must have standards of conduct permissible in public. There is little difference in the effect on the public between lewd conduct in public areas and lewd conduct explicitly performed on a motion picture screen for the viewing of the public... The exhibition of an obscene motion picture is a crime involving the welfare of the public at large, since it is contrary to the standards of decency and propriety of the community as a whole. The welfare of the whole community is served by restraining the showing of such an obscene film." (180 S.E.2d at pp. 715-716.)

Evans was cited and discussed with approval in Paris, supra, 413 U.S. 49, 54-55 [37 L.Ed.2d 446, 454-456], wherein the court expressly approved use of public nuisance actions to enjoin the exhibition of obscene materials. Since this portion of Paris is critical to our analysis, we quote it in its entirety:

"Georgia case law permits a civil injunction of the exhibition of obscene materials. [Citations, including Evans, supra.] While this procedure is civil in nature, and

does not directly involve the state criminal statute proscribing exhibition of obscene material, the Georgia case law permitting civil injunction does adopt the definition of 'obscene materials' used by the criminal statute. Today, in Miller v. California, supra, we have sought to clarify the constitutional definition of obscene material subject to regulation by the States, and we vacate and remand this case for reconsideration in light of Miller.

"This is not to be read as disapproval of the Georgia civil procedure employed in this case, assuming the use of a constitutionally acceptable standard for determining what is unprotected by the First Amendment. On the contrary, such a procedure provides an exhibitor or purveyor of materials the best possible notice, prior to any criminal indictments, as to whether the materials are unprotected by the First Amendment and subject to state regulation. [Citation.] Here, Georgia imposed no restraint on the exhibition of the films involved in this case until after a full adversary proceeding and a final judicial determination by the Georgia Supreme Court that

the materials were constitutionally unprotected. Thus the standards of [prior United States Supreme Court decisions] were met." (Italics added; <u>Paris</u> at pp. 54-55 [37 L.Ed.2d at pp. 455-456].)

Similarly, as we explain hereinafter, the California public nuisance statutes must be enforced in such a way as to operate in a constitutional fashion. So applied, as the foregoing cases make clear, there is no overriding principle of law which precludes the states from regulating the exhibition of obscene metter by application of their public nuisance statutes. To this extent, Harmer v. Tonylyn Productions, Inc., supra, 23 Cal.App.3d 941, is disapproved.

We do not suggest, of course, that law enforcement officers in each city and county in this state have a mandatory duty always and everywhere to abate the exhibition of obscene matter within their borders. The particular nature of the exhibition, and its effect upon the community, may vary considerably in time and place. Law enforcement officers accordingly are vested with wide discretion to decide whether or not to initiate the

kind of formal abatement proceedings such as those instituted in the matters before us. (See Code Civ. Proc., § 731.) Once a community through its public officials has determined that a particular display of obscene materials amounts to a public nuisance which is injurious to the safety and morals of that community, no valid reason exists why, adequate constitutional procedural safeguards being met, the remedy of civil abatement proceedings must be denied such community. The availability of the public nuisance procedure may prove useful for those local entities which, determining that they are confronted with commercial exploitation of obscene materials resulting in the conditions contemplated in section 370, elect to use it.

We consider and will reject several constitutional objections raised by defendants.

Defendants first suggest that the statutory language "indecent, or offensive to the senses" (Pen. Code, § 370) is impermissibly vague, requiring them to guess as to its meaning, and thus is violative of the First Amendment to the federal Constitution. Several cases involving similar

language have avoided the constitutional problem by construing such language as synonymous with the word "obscene," as defined in the applicable statutes and case law. (See In re Giannini (1968) 69 Cal.2d 563, 571, fn. 4 [72 Cal.Rptr. 655, 446 P.2d 535] [Tewd or dissolute conduct"]; Silva v. Municipal Court (1974) 40 Cal.App.3d 733, 736-737 [115 Cal.Rptr. 479] [same]; Grove Press, Inc. v. Flask, supra, 326 F.Supp. 574, 578 ['Tewd, indecent, lascivious or obscene"]; Janus Films, Inc. v. City of Fort Worth (Tex.Civ.App. 1962) 354 S.W.2d 597, 600 ["indecent"]; State ex rel. Ewing v. "Without A Stitch," supra, 307 N.E.2d 911, 914-915 ["obscene" construed in light of recent United States Supreme Court opinions; State ex rel Cahalan v. Diversified Theat. (1975) 59 Mich. App. 223 [229 N.W.2d 389 393-394] ["Lewdness"].

Furthermore, the United States Supreme Court recently emphasized within the foregoing context that
courts have an obligation to construe statutes in such a
way as to avoid serious constitutional doubts. "If and
when such a 'serious doubt' is raised as to the vagueness of
the words 'obscene,' 'lewd,' 'lascivious,' 'filthy,' 'indecent,'

or 'immoral' as used to describe regulated material [in federal statutes], we are prepared to construe such terms as limiting regulated material to patently offensive representations or descriptions of that specific 'hard core' sexual conduct given as examples in Miller v. California " (Italics added; United States v. 12 200-Ft. Reels of Film (1973) 413 U.S. 123, 130, fn. 7 [37 L.Ed.2d 500, 507, 93 S.Ct. 2665]; accord, Hamling v. United States (1974) 418 U.S. 87, 114 [41 L.Ed.2d 590, 618-619, 94 S.Ct. 2887].) Indeed, in Bloom v. Municipal Court (1976) 13 Cal.3d 7l, [Cal.Rptr. , P.2d], we have construed our own obscenity statute (Pen. Code, § 311, subd. (a) ["obscene matter"]) as referring to the patently offensive matter set forth in Miller, supra, and have rejected the contention that the statute is unconstitutionally vague. (Accord, People v. Enskat (1973) 33 Cal.App.3d 900 [109 Cal.Rptr. 433].) We find no impediment to use of the remedy on grounds of statutory vagueness.

Defendants next assert that use of the public nuisance statutes to enjoin or otherwise abate the exhibition

of films or magazines violates the constitutional principle against prior restraint of presumptively protected mate- * rials. (See Southeastern Promotions, Ltd. v. Conrad (1975) 420 U.S. 546, 558 [43 L.Ed.2d 448, 459, 95 S.Ct. 1239]; United States v. Thirty-seven Photographs (1971) 402 U.S. 363, 367 [28 L.Ed.2d 822, 828, 91 S.Ct. 1400]; Freedman v. Maryland (1965) 380 U.S. 51, 58 [13 L.Ed.2d 649, 654, 85 S.Ct. 734]; Kingsley Books, Inc. v. Brown (1957) 354 U.S. 436 [1 L.Ed.2d 1469, 77 S.Ct. 1325].) We note preliminarily that, as the foregoing cases make clear, prior restraints are not unconstitutional per se; a prior restraint may avoid constitutional infirmity if it occurs "'under procedural safeguards designed to obviate the dangers of a censorship system.' " (Southeastern Promotions, Ltd., supra, at p. 559 [43 L.Ed.2d at p. 460].) Among other safeguards, "a prompt final judicial determination must be assured." (Id., at p. 560 [43 L.Ed.2d at p. 460].)

In order properly to evaluate defendants' prior restraint contention, we first review the possible forms of relief available to plaintiffs in an ordinary public nuisance action. The public nuisance statutes, unlike the Red Light Abatement Law, do not provide for such specific forms of relief as temporary and perpetual injunction (Pen. Code, §§ 11226-11227), removal and sale of fixtures, and closure of the premises for one year (Pen. Code, § 11230). Instead, the district attorney or city attorney is, in general terms, empowered to bring a civil action to "abate" the public nuisance. (Code Civ. Proc., § 731.) Further, " 'An abatement of a nuisance is accomplished in a court of equity by means of an injunction proper and suitable to the facts of each case...' " (Italics added; Guttinger v. Calaveras Cement Co. (1951) 105 Cal.App.2d 382, 390 [233 P.2d 914]; see generally McQuillin, Municipal Corporations, § 24.73.)

Thus, in the matters before us if the trial court finds the subject matter obscene under prevailing law an injunctive order may be fashioned that is "proper and suitable" in each case. It is entirely permissible from a constitutional standpoint to enjoin further exhibition of specific magazines or films which have been finally adjudged to be obscene following a full adversary hearing.

(Paris Adult Theatre I v. Slaton, supra, 413 U.S. 49, 54-55

[37 L.Ed.2d 446, 454-455] [approving Georgia abatement procedure]; Grove Press, Inc. v. Flask, supra, 326 F.Supp. 574, 579; New Rivieria Arts Theatre v. State, supra, 412 S.W.2d 890, 893-895; State ex rel. Ewing v. "Without A Stitch," supra, 307 N.E.2d 911, 914; State ex rel. Little Beaver Theatre, Inc. v. Tobin, supra, 258 So.2d 30, 32; State ex rel. Keating v. Vixen, supra, 272 N.E.2d 137; see Commonwealth v. Guild Theatre, Inc. (1968) 432 Pa. 378 [248 A.2d 45]; Grove Press Inc. v. City of Philadelphia (3d Cir. 1969) 418 F.2d 82, 90-91; Sanders v. State, supra, 203 S.E.2d 153, 156-157.) The relevant principle derived from the foregoing cases is that, except in extremely limited situations (see United States v. Thirty-seven Photographs, supra, 402 U.S. 363), no injunctive relief, whether temporary or permanent in nature, may be afforded until defendant has been given a full and fair judicial hearing on the issue of obscenity, and an opportunity to obtain prompt judicial review of that issue by the state appellate courts.

We express no opinion upon the further question whether the court may, in addition, either close the premises entirely or enjoin further "obscene" exhibitions regarding materials not yet adjudged obscene. Several cases suggest that such further forms of relief would be appropriate and constitutionally permissible. (See People ex rel. Hicks v. Sarong Gals (1974) 42 Cal. App. 3d 556, 562-563 [117 Cal.Rptr. 24]; Bloss v. Paris Township, supra, 157 N.W.2d 260; Grove Press, Inc. v. Flask, supra, 326 F.Supp. 574, 578-580; Oregon Bookmark Corporation v. Schrunk (D.Ore. 1970) 321 F.Supp. 639; State ex rel. Cahalan v. Diversified Theat., supra, 229 N.W.2d 389, 396-397; United Theaters of Fla., Inc. v. State ex rel. Gerstein (Fla.App. 1972) 259 So.2d 210, 212-213, vacated and remanded, 419 U.S. 1028 [42 L.Ed.2d 304, 95 S.Ct. 510].) Other cases have held that such relief would constitute an invalid prior restraint of presumptively protected materials (Gulf States Theatres of La., Inc. v. Richardson (La. 1973) 287 So.2d 480, 489; Mitchem v. State ex rel. Schaub (Fla. 1971) 250 So.2d 883, 886-887; New Rivieria Arts Theatre v. State, supra, 412 S.W.2d 890, 893-895; Sanders v. State, supra, 203 S.E.2d 153, 156-157; State ex

rel. Little Beaver Theatre, Inc. v. Tobin, supra, 258 So.2d 30, 32; State ex rel. Ewing v. "Without A Stitch," supra, 307 N.E.2d 911, 917-918.) Since the United States Supreme Court has not yet spoken on this difficult question, and since in this posture of the case the issue is not before us, we leave the question open for further consideration.

Defendants finally maintain that since the public nuisance statutes are silent with respect of prior adversary hearings, this court should not undertake to "rewrite" those statutes to require such hearings. Such a contention lacks merit. We are obliged to construe and interpret legislation in a manner which will uphold its validity. (Braxton v. Municipal Court (1973) 10 Cal.3d 138, 145 [109 Cal.Rptr. 897, 514 P.2d 697]; In re Kay (1970) 1 Cal.3d 930, 941-942 [83 Cal.Rptr. 686, 464 P.2d 142].) Thus, the courts have held that provision for a prior adversary hearing may be implied by law in otherwise silent statutory provisions. (State ex rel. Little Beaver Theatre, Inc. v. Tobin, supra, 258 So.2d 30, 31-32; see United States v. Thirty-seven Photographs, supra, 402 U.S. 363, 367-373 [28 L.Ed.2d 822, 828-832].) As hereinabove expressed, abatement of a nuisance is accomplished by means of a "proper and suitable" injunction. In the context of assertedly obscene magazines and films, a "roper" injunction ordinarily is one that is issued after the requisite adversary hearing has taken place.

We emphasize that the proceedings now before us remain at the pleading stage. Having determined that plaintiffs' complaint is sufficient to state a cause of action based upon a general nuisance theory, we consider it inappropriate to describe in detail the precise dimensions of the injunctive and other relief which might be suitable in this and the related cases. It is enough that the parties and the trial court recognize that substantial constitutional issues are presented in this litigation, and that care must be exercised to assure that defendants' constitutional rights are not infringed. More than this is not required.

2. Red Light Abatement Law

As an alternative theory of relief, plaintiffs allege that defendants' exhibition of obscene magazines and films constitutes a nuisance subject to abatement under the provisions of the Red Light Abatement Law (Pen. Code, § 11225 et seq.). We have previously noted that these provisions prescribe certain specific forms of relief not available under the general nuisance statutes, including temporary injunctions, removal and sale of fixtures, and closure of the premises for one year. (Pen. Code, § § 11227, 11230.)

The Red Light Abatement Law defines as a nuisance "[e] very building or place used for the purpose of illegal gambling as defined by state law or local ordinance, lewdness, assignation, or prostitution..." (Italics added.) Defendants maintain that the term "lewdness" does not include the exhibition of obscene magazines or films in bookstores or theaters. We agree.

The law was passed in 1913 and, as its name indicates, its primary purpose was to regulate "... houses of ill fame, ... and other like places, where acts of lewdness and prostitution are habitually practiced and carried on as a business." (People v. Barbiere (1917) 33 Cal.App. 770, 775 [166 P. 812].) It has been held that the terms

"lewdness, assignation, or prostitution" were "obviously" intended to refer to "illicit sexual acts or conduct amounting to or involving lewdness." (People v. Arcega (1920) 49 Cal.App. 239, 242 [193 P. 264].) The term "lewdness" is not synonymous with "prostitution" and has a broader significance, including "all other immoral or degenerate conduct or conversation between persons of opposite sexes, . . ." including the solicitation of sexual acts to be performed elsewhere. (People v. Bayside Land Co. (1920) 48 Cal.App. 257, 260 [191 P. 994].)

The consensus of more recent cases is that the term "lewdness" is broad enough to include live lewd entertainment, such as stage shows or other exhibitions featuring obscene performances. (People ex rel. Hicks v. Sarong Gals (1972) 27 Cal.App.3d 46, 50 [103 Cal.Rptr. 414], subsequent opn., supra, 42 Cal.App.3d 556, 559; Harmer v. Tonylyn Productions, Inc., supra, 23 Cal.App.3d 941, 944; Maita v. Whitmore (N.D.Cal. 1973) 365 F.Supp. 1331.) Yet no California case has yet held that the Red Light Abatement Law was intended to apply to the exhibition of obscene magazines or films. As stated in Harmer: "If the

Legislature had desired or intended by section 11225 of the Penal Code to regulate the showing of pornographic films, pictures or drawings, such subject matter could have been included in section 11225 when it was recently amended in 1969, as it did when it chose to enumerate 'illegal gambling as defined by state law or local ordinance' in that section of the Penal Code." (23 Cal.App.3d at p. 944.) On the other hand, it has been forcefully contended that "it borders upon the absurd to apply the law to live stage shows and exhibitions that are lewd and to deny its application to motion pictures that are patently lewd and obscene." (Id., at p. 952 [dis. opn.]; see also People ex rel. Hicks v. Sarong Gals, supra, 27 Cal.App.3d at p. 50.)

The courts of other states have generally agreed that "red light" laws do not apply to the exhibition of obscene books or films. (People v. Goldman (1972) 7 Ill.App.3d 253 [287 N.E.2d 177]; Gulf States Theaters of La., Inc. v. Richardson, supra, 287 So.2d 480; Southland Theatres, Inc. v. State ex rel. Tucker (1973) 254 Ark. 192 [492 S.W.2d 421]; State v. Morley, supra, 317 P.2d 317, 318-320. On the other hand, the most recent case on the point holds that

the term "lewdness" in Michigan's "red light" act is broad enough to include the exhibition of films which are obscene under the standards set forth in Miller v. California, supra, 413 U.S. 15, 25 [37 L.Ed.2d 419, 431, 93 S.Ct. 2607]. (State ex rel. Cahalan v. Diversified Theat., supra, 229 N.W.2d 389, 393.)

Although the question is not free from doubt, in view of the history of the Red Light Abatement Law and the uniform interpretation given it by the courts of this state, we conclude that the act's provisions were not intended to apply, and do not apply, to the exhibition of obscene magazines or films.

The judgment is reversed and the cause remanded for further proceedings consistent with this opinion.

McComb, J., Sullivan, J., and Clark, J., concurred.

TOBRINER, J.--The majority today empowers city attorneys to bring actions to abate the sale or display of
purportedly obscene material as a public nuisance, even
when such sale or display occurs wholly within the
confines of an adult bookstore or theatre and thus in no

way afflicts those members of the community who would find it offensive. By permitting a city attorney who objects to certain material to wield this drastic remedy--a remedy designed for those rare cases where any delay would concretely imperil the public interest--the majority endangers freedom of expression to an extent never before contemplated in this state. The owner of every bookstore, market, drugstore, airport, or other business place which sells "Playboy," "Playgirl," or similar publications must henceforth labor beneath the Damocles sword of public nuisance: if a city attorney decides that a single picture in one of those magazines is obscene, and so convinces a single judge, the owner may be compelled to close his place of business or to discontinue the sale of materials that have never been judged obscene.

This court could not, without abdicating its responsibility to secure the rights provided by the federal and state Constitutions, sanction a legislative decision to endow a city attorney with so onerous and clumsy a weapon in his attempt to purge the private viewing of exhibitions he deemed "indecent." The vagueness of the prescribed conduct and the prior restraint on First Amendment activity would render such a law doubly vulnerable to constitutional challenge.

As we shall point out, however, this case may be resolved on grounds other than that the Legislature exceeded constitutional bounds when it enacted the public nuisance laws; those laws simply do not confer upon the city attorney the power that the majority today bestows upon him. As drafted by the Legislature, the public nuisance laws provide an extraordinary remedy for situations that truly demand one; it is only as rewritten by the majority that these laws trench upon constitutional rights.

Courts of equity enjoy no roving commission to define public nuisances; they may abate only such nuisances as the Legislature declares. In <u>People v. Lim</u> (1941) 18 Cal.2d 872, 881 [118 P.2d 472], we acknowledged that "the responsibility for establishing those standards of public morality, the violations of which are to constitute public nuisances within the equity's jurisdiction, should be left

with the Legislature." Our charge, consequently, is a

¹The judicial reluctance to proclaim new species of public nuisance is well founded. The remedy of abatement, fashioned as it was to equip the courts to deal expeditiously with serious perils to the public, denies the defendant many of the procedural safeguards he would enjoy if he were subjected to an ordinary civil or criminal action. "[I] t is apparent that the equitable remedy has the collateral effect of depriving a defendant of the jury trial to which he would be entitled in a criminal prosecution for violating exactly the same standards of public policy. The defendant also loses the protection of the higher burden of proof required in criminal prosecutions and, after imprisonment and fine for violation of the equity injunction, may be subjected under the criminal law to similar punishment for the same acts. For these reasons equity is loath to interfere where the standards of public policy can be enforced by resort to the criminal law, and in the absence of a legislative declaration to that effect, the courts should not broaden the field in which injunctions against criminal activity will be granted." (People v. Lim, ante, 18 Cal.2d 872, 880 (citations omitted).)

That the majority opinion denudes the defendants of their rights to have a jury determine whether the exhibitions are actually obscene proves particularly distressing. In Bloom v. Municipal Court (1976) 13 Cal.3d 71 [Cal.Rptr., P.2d], a majority of this court incorporated into the definition of obscenity in section 311 of the Penal Code the guidelines set forth in Miller v. California (1972) 413 U.S. 15 [37 L.Ed 2d 419, 93 S.Ct. 2607]. Central to the Miller test is whether "the average person, applying contemporary community standards" would find that the work appeals to the prurient interest. The jury, as a microcosm of the community, is the only vehicle fit to conduct that inquiry.

limited one: We must ascertain whether the Legislature has declared that the conduct complained of in the present case constitutes a public nuisance.

It has not. The public nuisance statutes do not embrace conduct whose tangible effects are limited to a small group of consenting adults. A careful reading of the statutes discloses that they govern only public nuisances—that is, only those nuisances that bear concretely upon the health or senses of a substantial number of people. The statutory language supports this conclusion in two ways.

First, only such indecent behavior as assaults the senses of the community constitutes a public nuisance. The majority bases its contrary conclusion on section 370 of the Penal Code which defines a public nuisance to be anything "which is injurious to health, or is indecent, or offensive to the senses, or an obstruction to the free use of property..." The majority argues that this language recognizes four classes of conduct that may constitute a public nuisance: conduct that is (a) injurious to health; (b) indecent; (c) offensive to the senses; or (d) an obstruction to property. Since indecency is a ground for finding a

public nuisance quite apart from offense to the senses, the argument goes, the statute subsumes even private indecency which has no impact upon the senses of the community as a whole.

The majority's error is fundamental: it construes the wrong statute. Although sections 370-372 of the Penal Code govern the criminal dimension of public nuisances, section 731 of the Code of Civil Procedure governs their abatement. That section provides that "[a] civil action may be brought... to abate a public nuisance, as the same is defined in section thirty-four hundred and eighty of the Civil Code...." (Italics added.) Although the majority alludes to the "substantial identity" of the Penal Code and Civil Code definitions, I find them different in one pivotal respect.

Since section 3480 of the Civil Code merely provides that "a public nuisance is one which affects at the same time... any considerable number of persons," we must refer to the definition of nuisance set forth in the preceding section. Section 3479 of the Civil Code defines a nuisance to be anything "which is injurious to health, or

is indecent or offensive to the senses, or an obstruction of the free use of property..." (Italics added.) The difference between this definition and that contained in the Penal Code is subtle, but crucial. The phrase "to the senses" in section 370 of the Penal Code modifies only the word "offensive"; here, it modifies both indecent and offensive. According to the Civil Code, therefore, indecent conduct is a public nuisance only when it is "indecent... to the senses" of a substantial number of people. Consequently, a court may not abate a public nuisance unless it assaults the senses, not merely the sensibilities or tastes, of the community.²

This argument, admittedly, lets a great deal turn on the absence of a comma in Civil Code section 3479, but the majority lets an equal amount turn on the presence of a comma in section 370 of the Penal Code. Since the statute authorizing the abatement of nuisances explicitly refers to the Civil Code definitions, there can be no doubt that we are to construe the section that lacks the comma. It is quite likely, of course, that this difference in punctuation between the two sections is accidental, and that their drafters intended their scope to be coextensive. This court, consequently, might reasonably decide to interpret the sections identically, notwithstanding their different punctuation.

[&]quot;footnote forwarded"

That the private sale or display of obscene material may not be abated as a public nuisance is thus manifest. Such materials do not impact "at the same time" on the senses of a "considerable number of people." (Civ. Code, \$ 3480.) The result would be different if the purportedly obscene materials were flaunted on a public billboard. In that event, the indecent behavior or object would simultaneously affect the senses of a large group. But where the purportedly indecent behavior occurs in private, the

"footnote 2 continued"

Which section, however, contains the error and water section is correct? It is difficult to ascertain the intent that motivated the Legislature when it enacted these statutes in 1872 and amended them in 1874; any conclusion that one rather than the other involved the error in punctuation, therefore, is fraught with uncertainty. Nonetheless, if we must choose which section is correct, we should honor the definition embodied in the Civil Code. The fact that section 731 of the Code of Civil Procedure refers to the Civil Code definitions gives some indication that those definitions comport with the Legislature's wishes. Moreover, the preferences for narrowly construing statutes that infringe first amendment values and for interpreting statutes in light of the consequences of the alternative constructions, see infra, conjoin to urge that we embrace the Civil Code definitions. considerations, I grant, do not conclusively establish that the Civil Code definition accurately reflects the legislative intent; there are no reasons, however, to prefer the definition contained in the Penal Code.

mere fact that even a large portion of the public disapproves of it fails to bring it within the purview of the public nuisance abatement statute.³

The public nuisance statutes do not comprehend the private sale or display of obscenity for yet a second reason. The requirement that a public nuisance "interfere with the comfortable enjoyment of life or property" (Civ. Code, § 3479; Pen. Code, § 370) effectively excludes private behavior from the purview of the public nuisance statutes. In the present case, for example, the purportedly obscene exhibitions themselves in no way interfere with the comfortable enjoyment of life of those who do not enter the adult book stores or theatres; the materials do not obtrude upon those who never see them. Consequently, the necessity that the nuisance interfere

The majority insists that conduct that is indecent does not offend any of the five senses, and thus that the use of the word "indecent" in the statute establishes that the public nuisance laws encompass conduct that does not bear upon the senses. (Ante, at p. 368.) The answer is simple: even though conduct that is indecent does its damage to the sensibilities or tastes, rather that the senses, of the public, it falls within the public nuisance statute only when perceived by the senses of a substantial number of people.

with the comfortable enjoyment of life infuses both the Penal and Civil Codes with the requirement of <u>public</u> behavior that the phrase "indecent... to the senses" independently imports to the latter.

It might be argued that although the obscene materials themselves do not affect the lives of those who do not view them, the knowledge that there are stores or theatres that sell or display such materials does interfere with the comfortable enjoyment of life of a considerable number of people. So attenuated a discomfort, however, is far too meager to command the protection of the public nuisance statutes. There is no hint in the statutes or the cases construing them that conduct can constitute a public nuisance simply because some people stand philosophically opposed to it; the courts have demanded that conduct impinge more concretely upon a substantial number of people before branding it a public nuisance.

In <u>People v. Robin</u> (1943) 56 Cal.App.2d 885, 889 [133 P.2d 436], the court held that "the unlawful sale of liquor, of itself,... does not constitute a nuisance within the terms of sections 3479, Civil Code..." Since violating

the laws regulating the sale of liquor is presumably as indecent as violating the laws regulating the sale of obscene material, the court implicitly ruled that the mere fact that certain behavior runs afoul of society's preferences—even as articulated in its criminal laws—constitutes an inadequate basis for holding it a public nuisance.

In People v. Seccombe (1930) 103 Cal. App. 306 [284 P. 725], the court declined to abate the practice of usury as a public nuisance. It observed: "It is very evident that if following the despicable calling of usurer constitutes a public nuisance [as defined in Civil Code section 3479] it must be because such conduct constitutes 'an obstruction to the free use of property' It could not by any stretch of the imagination be considered as covered by any other clause of the code definition." (103 Cal.App. at p. 310.) (Italics added.) The court's language left scant doubt that it thought that engaging in "the despicable calling of usurer" smacked of indecency. Nonetheless, it expressly ruled that that practice could not qualify as a nuisance on the grounds that it was indecent or offensive to the senses of a large number of people.

4

In Dean v. Powell Undertaking Co. (1921) 55 Cal. App. 545 [203 P. 1015], the court refused to abate the operation of a funeral parlor in a residential neighborhood as a public nuisance. The plaintiffs had complained that the operation of such an establishment precluded the comfortable enjoyment of life for many residents who were squeamish about the proximity of dead bodies. The court explained that the plaintiffs deserved relief only if they could establish that the funeral parlor omitted [sic] noxious odors or otherwise afflicted the senses of the aggrieved parties, and that merely offending the sensibilities of some people would not render it a public nuisance. The Dean court quoted with approval the language of the New Jersey Court of Chancery in Wescott v. Middleton (1887) 43 N.J. Eq. 478, 486 [11 A. 490]: "In this case, then, we have the broad, yet perfectly perceptible or tangible ground or principle announced that the injury must be physical as distinguished from one purely imaginative; it must be something that produces real discomfort or annovance through the medium of the senses, not from delicacy of taste or refined fancy "

The Court of Appeal most recently addressed this issue in Harmer v. Tonylyn Productions Inc. (1972) 23 Cal.App.3d 94l [100 Cal.Rptr. 576, 50 A.L.R.3d 959], in which private citizens brought an action pursuant to section 3493 of the Civil Code to enjoin the showing of a purportedly obscene film as a public nuisance. As the majority notes, Harmer ruled that the plaintiffs had not alleged the special damages that section 3493 requires of private citizens who would bring an action to abate a public nuisance. In so holding, however, the court explicitly rejected the contention that the statutory language embraced such a private exhibition.

The <u>Harmer</u> court observed: "The film involved was shown only in a closed theatre... Thus, only those members of the community were exposed to the film who voluntarily chose to see it. This is not a case where the community as a whole is forced to submit involuntarily to vile odors or air pollution or to the unwelcome presence of animals. In the statute's terms, the alleged nuisance at bench did not '... affect[s] at the same time an entire community or neighborhood, ...' (Civ. Code, § 3480)

(italies added)." (Citations omitted.) The court thus squarely rejected the notion that the mere existence of an establishment that deals in obscene materials constitutes a public nuisance, for if private indecent behavior fell within the public nuisance statute, the entire community would have been affected in Harmer.

The majority contends that Harmer improperly analyzed the character of the state interest in regulating the exhibition of obscene matter; it observed that Paris Adult Theatre I v. Slaton (1973) 413 U.S. 49 [37 L.Ed.2d 446, 93 S.Ct. 2628] and People v. Luros (1971) 4 Cal.3d 84 [92 Cal.Rptr. 833, 480 P.2d 633], both recognize a legitimate state interest in regulating the distribution of obscene material to consenting adults. But those decisions merely testify to the outer limits of constitutional state regulation; they do not testify to the actual ambit of California's public nuisance laws. Harmer correctly construed the California statutes. The majority cannot rebut that construction by merely noting that, under prevailing constitutional doctrine, the Legislature stands empowered to draft more expansive statutes.

In support of its conclusion that the public nuisance statute comprehend private indecent behavior, the majority relies primarily upon <u>Weis v. Superior Court</u> (1916) 30 Cal.App. 730 [159 P. 464], which involved the indecent exposure of women in an exhibit at the 1915 Panama-California International Exposition. In a three-and-one-half-page opinion the court ruled that it could abate the exhibition as a public nuisance in order to subserve the public morals and protect "men, women, and children attending this public resort as spectators from being subjected to witnessing the offensive and indecent exhibition." (30 Cal.App. at p. 733.)

Weis constitutes meager support for the expansion of the public nuisance statutes that the majority today effects. It is not at all clear that spectators were adequately forewarned of the character of the exhibition involved in Weis. Although the exhibition's name might have given some hint of its nature, spectators could reasonably have assumed that the "Sultan's Harem" involved something less than actual nudity. Nor is there any indication that the manager of the exhibit attempted

to convey its content to possible spectators by making it an "adults only" attraction; the court explicitly referred to the need to protect children from the exhibition. To the extent that <u>Weis</u> involved subjecting an unadmonished audience to indecent material, it has no bearing on the present case in which the allegedly indecent material was displayed exclusively within the confines of an "adults only" establishment.

People v. Lim, supra, 18 Cal.2d 872, which, it maintains, "approves the reasoning" of Weis. (Ante, at p. 367.) As noted above, however, it is not at all clear that the reasoning or the holding of Weis extends to truly private conduct. Lim itself did not involve indecency or obscenity, but a gambling establishment which, the complaint alleged, " 'draws together great numbers of disorderly persons, disturbs the public peace, brings together idle persons and cultivates dissolute habits among them, creates traffic and fire hazards, and is thereby injurious to health, indecent and offensive to the senses and impairs the free enjoyment of life and property.' " We held simply

that "[c] rowds of disorderly people who disturb the peace and obstruct the traffic may well impair the free enjoyment of life and property and give rise to the hazards designated in the statute." (18 Cal.2d at p. 882.) Needless to say, the concrete interference with the public peace in <u>Lim</u> is quite distinct from the private behavior involved in the present case.

A careful study of the statutes and the cases thus impels the conclusion that the public nuisance statutes do not govern indecent conduct when such conduct is not thrust upon those who find it repugnant. The potent remedy of abatement is reserved for objects and behavior that concretely interfere with the enjoyment of life of a considerable number of people; to the extent that private indecent behavior offends the sensibilities of members of the community, they must rely on their public officials to enforce any apposite criminal laws.

Recent expressions of legislative and popular will reinforce my conclusion that the public nuisance statutes do not govern private conduct. As explained above, Harmer v. Tonylyn Productions, Inc., ante, 23 Cal.App.3d

"footnote 4 continued"

"313.51. The district attorney of any county in this state in which a person, firm, or corporation sells or distributes, or is about to sell or distribute, or is about to acquire possession with intent to sell or distribute any book, magazine, pamphlet, newspaper, story paper, writing paper, picture, card, drawing, photograph, or other publication or matter which is prohibited by the above enumerated chapters may maintain an action for an injunction against such person, firm, or corporation in the superior court to prevent the sale or further sale or the distribution or further distribution of any such prohibited publication or articles.

"313.52. The district attorney of any county in this state in which a person, firm, or corporation shows publicly, or is about to show publicly, or is about to acquire possession with intent to show publicly any motion picture film, slide, exhibit, or performance which is prohibited under the above enumerated chapters may maintain an action for an injunction against such person, firm, or corporation in the superior court to prevent the public showing or further public showing of such prohibited matter or activity.

"313.53. The person, firm, or corporation sought to be enjoined is entitled to a trial of the issues within one day after joinder of issue and a decision shall be rendered by the court within two days after the conclusion of the trial.

"313.54. In the event that an order or judgment be entered in favor of the district attorney and against the person, firm, or corporation sought to be enjoined, such final order or judgment shall contain a provision directing the person, firm, or corporation to surrender to such peace officer as the court may direct or to the sheriff of the county in which the action was brought any of the matter described in Section 313.51 or 313.52, and such

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941, ruled that California's public nuisance statutes did not embrace the sale or display of obscene material under circumstances in which such materials are exposed only to willing viewers. Following Harmer, several attempts were made legislatively to overrule the decision; the voters and legislators of this state rebuffed each attempt to establish public nuisance abatement procedures directed at obscenity.

In the 1972 general election, the electorate rejected by a vote of about two to one an initiative measure that would have endowed the district attorney of any county with the authority to maintain an action for an injunction in superior court to prevent the display or sale of obscene material. In June 1974, the Assembly Committee on

⁴The relevant portions of the initiative (Proposition 19) read:

[&]quot;CHAPTER 7.9. INJUNCTIVE RELIEF

[&]quot;313.50. The superior courts of the State of California have jurisdiction to enjoin the sale or distribution of any book, magazine, or any other publication or article, or the public showing of any motion picture film, slide, exhibit, or performance which is prohibited under Chapters 7.5, 7.6, 7.7 or 7.8 of this title.

[&]quot;footnote forwarded"

"footnote 4 continued"

sheriff or officer shall be directed to seize and destroy the same, provided that destruction of such matter shall be stayed until after the time provided for filing a notice of appeal has expired, and provided further that where an appeal is timely filed, such destruction shall be stayed pending the decision on appeal."

Proposition 19 was defeated by a vote of 5,503,888 (67.9 percent) No to 2,603,927 (32.1 percent) Yes. Secretary of State, Statement of Vote, General Election November 7, 1972, page 30.

⁵The relevant portions read:
"311.3(a) The superior court has jurisdiction to enjoin the sale, distribution or exhibition of obscene books, articles or films, as hereinafter specified:

"(1) The district attorney, county counsel, city attorney or city prosecutor of any county, city or town, in which a person, firm or corporation sells, distributes or exhibits or is about to sell, distribute or exhibit or has in his possession with intent to sell, distribute or exhibit any book, magazine, pamphlet, comic book, story paper, writing, paper, picture, drawing, photograph, film, figure, image or any written or printed matter of an indecent character which is obscene as defined in Section 311, may maintain an action for an injunction against such person, firm or corporation in the superior court to prevent the sale or further sale or further distribution or the exhibition or further exhibition of such matter.

"(2) The person, firm or corporation sought to be enjoined shall be entitled to a trial of the issues within 14 days after joinder of issue and a decision shall be rendered by the court within two days of the conclusion of the trial.

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In light of the Harmer decision, and the subsequent rejection of proposed legislation which would have specifically authorized a nuisance abatement procedure to be used against obscenity, traditional canons of statutory construction teach that the existing nuisance provisions should not be judicially extended to encompass the display of allegedly obscene material to willing viewers. "'Where a statute has been construed by judicial decision, and that construction is not altered by subsequent legislation, it must be presumed that the Legislature is aware of the judicial construction and approved of it. [Citations.]' (People v. Hallner, 43 Cal.2d 715, 719 [277 P.2d 393]; People v. Courtney, 176 Cal.App.2d 731, 741 [1 Cal.Rptr. 789].) This rule is not rendered inapplicable by the fact

[&]quot;footnote 5 continued"

[&]quot;(b) In the event that a final order or judgment of injunction be entered in favor of such officer of the county, city or town and against the person, firm or corporation sought to be enjoined, such final order of judgment shall contain a provision directing the person, firm or corporation to surrender to the sheriff or any other law enforcement agency of the county in which the action was brought any of the matter described in paragraph (1) hereof and such sheriff or law enforcement agency shall be directed to seize and destroy the same or to hold the same as evidence."

that the determinative decision is rendered by a Court of Appeal." (People v. Orser (1973) 31 Cal.App.3d 528, 533-534, fn. 4 [107 Cal.Rptr. 458].)

Properly construed, the public nuisance statutes do not embrace private indecency such as involved in the present case. Our inquiry would normally end here. Given the majority's conclusion that these statutes do encompass such private behavior, however, it becomes necessary to assay them by constitutional standards. As construed by the majority, the public nuisance statutes fail to pass constitutional muster for several reasons.

First, the statutes, as interpreted today, contravene the First Amendment because they chill protected expression. As I have explained in detail elsewhere, the concept of obscenity is an inherently vague one, and no legislative or judicial efforts that even arguably comport with the First Amendment could define the term with sufficient precision to enable businesspersons confidently to determine whether their products or exhibitions would be ruled obscene. (Bloom v. Municipal Court (1976) 13 Cal.3d 71 [__ Cal.Rptr. __, __ P.2d __] (Tobriner, J., dis-

senting).) The problem of defining obscenity is intractable because we have no community view of that which appeals to the prurient interest and lacks social value, but rather a host of distinct views within each community. And even if these distinct views could be said to metaphysically coalesce to form some community standard, no trier of fact could confidently ascertain what that standard was.

The determination by a judge or juror that an exhibition is obscene, consequently, amounts to nothing more than a testament to his subjective preferences or a conjecture about the taste and fancy of his neighbors. As the Court of Appeal acknowledged in In re Davis (1966) 242 Cal.App.2d 645, 661 [51 Cal.Rptr. 702], when it held a law proscribing "any act which openly outrages public decency" impermissibly vague, " '[t] he constitution... could not tolerate a law which would make an act a crime, or not, according to the moral sentiment which might happen to prevail with the judge and jury...."

Although we do not deal here with a criminal law, the vice of vagueness remains fatal. The United States Supreme Court explained: "Vague laws in any area suffer

a constitutional infirmity. When First Amendment rights are involved, we look even more closely lest, under the guise of regulating conduct that is reachable by the police power, freedom of speech or of the press suffer."

Vague criminal laws chill protected expression because some people, reluctant to risk criminal penalties, refuse to deal with any materials or engage in any expression that might be deemed unprotected by the First Amendment. The use of the public nuisance laws to regulate obscenity will also entail the suppression of protected materials because of the awesome risks associated with being branded a public nuisance. The majority empowers the trial court to decide whether it should "close the premises entirely or enjoin further 'obscene' exhibitions regarding materials not yet adjudged obscene." A prudent business person is not likely to exhibit material that he thought was protected by the First Amendment when, if a particular judge disagreed with him. 6 he might

have to endure not merely the suppression of that particular material, but the closing of his place of business.

The spectre of the application of these severe remedies, when combined with the inherent uncertainty as to that which constitutes obscenity, will thus entail a genre of private censorship as repugnant to the values underlying the First Amendment as censorship by the state itself. It will "tend to restrict the public's access to forms of the printed word which the State could not constitutionally suppress directly. The bookseller's self-censorship, compelled by the State, would be a censorship affecting the whole public, hardly less virulent for being privately administered. Through it, the distribution of all books, both obscene and not obscene, would be impeded."

(Smith v. California (1959) 361 U.S. 147, 153-154 [4 L.Ed.2d]

⁶The fact that the public nuisance statutes relegate the decision to a judge, rather than to a jury, exacerbates "footnote forwarded"

[&]quot;footnote 6 continued"

the chilling effect. A dealer in protected material who might have been confident that no group of 12 jurors would unanimously conclude that his material offended the community standards might find himself inhibited by the greater uncertainty of how a single member of the community—the judge—would react to it.

205, 211, 80 S.Ct. 215].) Any law that attempts to regulate the exhibition or sale of obscene material to consenting adults will necessarily beget this noxious private censorship to some degree.

The public nuisance laws, as enlarged by the majority, suffer from a second constitutional infirmity: constitute an illegal prior restraint of expression. In the present case, the plaintiffs entreat the trial court not only to enjoin the sale or exhibition of materials actually adjudged obscene, but to forbid the sale or exhibition of other materials prior to any determination that they are obscene. Moreover, they urge the trial court to close down a business-and thereby suppress all materials that the business would have sold or exhibited-if the court finds that the business has in the past sold or exhibited some obscene material. The majority, by refusing to foreclose these remedies, sanctions the subversion of a cardinal tenent of First Amendment doctrine: materials are presumptively protected by the First Amendment and their sale or exhibition will not ordinarily be suppressed prior to a final determination that, in fact, they are

unprotected.

Although the United States Supreme Court has never declared prior restraints unconstitutional per se, it has acknowledged that a system of prior restraint "comes to this Court bearing a heavy presumption against its constitutional validity." (Bantam Books, Inc. v. Sullivan (1963) 372 U.S. 58, 70 [9 L.Ed.2d 584, 593, 83 S.Ct. 631].) As that high court has explained: "The presumption against prior restraints is heavier--and the degree of protection broader-than that against limits on expression imposed by criminal penalties. Behind the distinction is a theory deeply etched in our law: a free society prefers to punish the few who abuse rights of speech after they break the law than to throttle them and all others beforehand. It is always difficult to know in advance what an individual will say, and the line between legitimate and illegitimate speech is often so finely drawn that the risks of freewheeling censorship are formidable." (Southeastern Promotions, Ltd. v. Conrad (1975) 420 U.S. 546, 558-559 [43 L.Ed.2d 448, 459, 95 S.Ct. 1239].)

That prior restraints are antithetical to the values

embodied in the First Amendment is rendered clear by the facts of one of the cases decided today, People ex rel. Busch v. Jason's Books. The bookstore involved sells thousands of books and magazines, and the plaintiffs only allege that 30 percent of the books and 20 percent of the magazines are "hardcore." Presumably, 70 percent of the books and 80 percent of the magazines are not obscene and, therefore, are protected by the First Amendment. Yet the majority would permit a trial court to close down the entire bookstore and thereby suppress the bulk of the publications sold there, notwithstanding the fact that no one alleges that they are obscene. And even if the trial court judiciously refrains from closing the bookstore entirely, the majority permits it to enjoin the sale of particular books or magazines prior to any pronouncement upon their obscenity or social worth.

Because prior restraints critically endanger free expression, they will survive constitutional scrutiny only when they occur "'under procedural safeguards designed to obviate the dangers of a censorship system.' " (Southeastern Promotions, Ltd., supra, at p. 559 [43 L.Ed.2d at

pp. 459-460].) In Southeastern Promotions, the court reaffirmed its ruling in Freedman v. Maryland (1965) 380 U.S. 51, 58 [13 L.Ed.2d 649, 654, 85 S.Ct. 734], that a prior restraint on expression is constitutionally defective unless it is "imposed only for a specified brief period and only for the purpose of preserving the status quo" pending a final judicial pronouncement on the materials' obscenity. (420 U.S. at p. 560 [43 L.Ed.2d at p. 460].) The public nuisance laws provide no such guarantees.

In the present cases the complaints urged the court to close the premises for one year. While the time period is specified, it cannot reasonably be deemed brief. Moreover, the request for such relief is not based upon the need to preserve the status quo pending adjudication of the obscenity of the other materials. Indeed, as I observed above, there is absolutely no allegation that certain of the materials that would be suppressed are obscene. And even if the trial court enjoined the sale of only those materials that were allegedly obscene, there is no guarantee of the prompt final judicial determination of obscenity that the federal cases require. In sum, prior

restraints such as the plaintiffs seek and the majority permits are blatantly unconstitutional because they are unaccompanied by those specific procedural safeguards that the United States Supreme Court has held necessary to overcome the presumed illegality of prior restraints.

That the public nuisance statutes do not provide such procedural safeguards should not be suprising. As I have argued above, they simply were not drafted for the purpose to which the majority commits them. The sword of public nuisance is a blunt one, admirably designed to curb noxious odors or to quell riots, but ill suited to the delicate sphere of the First Amendment where legal overkill is fatal.

Because the public nuisance statutes do not govern

the willful viewing of obscene material in private by adults—and because if they did they would be constitutionally defective—I conclude that the trial court properly sustained the defendant's demurrer. Accordingly, I would affirm the decision below.

Wright, C. J. and Mosk, J., concurred.

The majority circumvents another procedural problem by importing to the statutes a requirement of a prior adversary hearing. The majority justifies this judicial rewriting of the statute by referring to the principle that laws should be construed so as to uphold their validity. There is, however, an alternative way to construe the statutes involved in this case so as to render them immune to constitutional attack: they can be interpreted as inapplicable to private behavior. Given that the applicability of the statute's language to private behavior is, at best, highly dubious, this reading would seem the more judicious way to construe the statute so as to uphold its validity.

APPENDIX	D	

(Facsimile)

[Civ. No. 44184, Second Dist., Div. Three. Dec. 27, 1974.]

JOSEPH P. BUSCH, as District Attorney, etc, et al., Plaintiffs and Appellants, v. PROJECTION ROOM THEATRE et al., Defendants and Respondents.

[And 4 other cases.] *

OPINION

POTTER, J.—In these consolidated appeals plaintiffs, the District Attorney of Los Angeles County and the City Attorney of the City of Los Angeles, attack judgments of dismissal in five separate civil actions brought by them seeking injunctive and other relief designed to stop the continued operation of five so-called "adult" book stores and "adult" theatre establishments. Since the judgments of dismissal were in each case based upon orders sustaining, without leave to amend, general demurrers on the ground that the complaints failed to state facts sufficient to constitute a cause of action, the allegations in each of the complaints must be accepted as true.

^{*}Busch v. Stan's Books (Civ. No. 44185); Busch v. Book Bin (Civ. No. 44186); Busch v. Galaxy Book Store (Civ. No. 43610); Busch v. Jason's Books (Civ. No. 44187).

According to the complaints, the five places of business described therein were being operated by the defendants "for the purpose of lewdness." complaints followed a single form, and alleged that "[h] eretofore and prior to the filing of this complaint acts of lewdness have taken place in and upon said premises and are now taking place therein and thereon." In each case, however, the complaint specified "[t] hat said lewdness consists of past and continuing exhibition of motion picture films and magazines"2 at the business establishment in question. The complaints in each case continued by alleging that all of such motion pictures and magazines "are lewd and obscene under the laws of this State." In this respect it was specified that (a) the dominant theme of the films and magazines, "taken as a whole, appeals to the prurient interest in sex," (b) that such "films and

magazines are patently offensive because they affront contemporary community standards relating to the description or representation of sexual matters," and (c) that said "pictures and magazines are utterly without social value."

Each of the complaints attached and incorporated by reference exhibits which included police crime reports detailing the physical layout of each of the premises, copies of examples of magazines exhibited, and so-called time and motion studies of films.³

Each of the complaints further alleged (1) that the premises were being operated for profit (a matter explained in more detail in the exhibits which related the charges made for "browsing" among the magazines, for the purchase thereof, and for viewing the various motion picture films), and (2) that "unless restrained and enjoined therefrom, defendants, and each of them, will continue to maintain and conduct said premises for the purposes of

Some of each group of defendants were alleged to be directly conducting such businesses; with respect to the others, it was alleged "[d] efendants, and each of them, have permitted and are now permitting the continuance and occurrence of said acts."

²In some instances, as appropriate, reference was made only to motion pictures, and in others only to magazines.

³These exhibits, erroneously referred to in the complaints as "time and studies of motion pictures," consist of verbal descriptions of the action depicted in the films keyed to strips of still prints of individual frames of the film corresponding thereto.

lewdness and will continue to permit such acts to take place therein and thereon." The remaining allegations of the complaints were essentially conclusory in nature; they consisted of statements concerning the law of California in respect of public nuisances in general and in particular the abatement of premises used for the purpose of lewdness.

The prayer in each of the complaints sought preliminary and permanent injunctive relief restraining defendants from conducting the premises as a public nuisance and from continuing the acts of "lewdness" (the exhibition of the obscene material) on the premises. The prayer further asked that the premises by [sic] abated in accordance with the provisions of sections 11230 and 11231 of the Penal Code by closure for one year, the sale of all fixtures, and application of the proceeds in accordance with such sections. Each prayer included, as well, the prayer "[t] hat plaintiff be granted such other and further relief, as to this court may seem fit and just."

In each instance the court, in sustaining the demurrer, indicated that it was bound to do so by the

holding of this court in <u>Harmer v. Tonylyn Productions</u>, <u>Inc.</u>, 23 Cal.App.3d 94l [100 Cal.Rptr. 576], that the exhibition of a motion piture, however obscene, in a closed theatre (a) was not a public nuisance and (b) did not constitute a use of such theatre for the purpose of "lewdness, assignation, or prostitution" under the Red Light Abatement Law (Pen. Code, \$11225 et seq.).

Defendants did not contend in the trial court, nor do they contend on this appeal, that the complaints did not adequately allege that the motion pictures and magazines being exhibited and sold at the five places of business described in the complaints were obscene. We may, therefore, spare the reader of this opinion any detailed description of them. Suffice it to say that if the allegations of the complaints as supplemented by the exhibits are true, the motion pictures and the magazines exhibited at defendants' places of business constitute hard-core pornography and are obscene when judged by the standard set forth in section 311 of the Penal Code, as that section has been interpreted by the appellate courts of this state. Though this standard may, by retaining the

"utterly without redeeming social importance" requirement, define obscenity more narrowly than it might have under Miller v. California (1973) 413 U.S. 15 [37 L.Ed.2d 419, 93 S.Ct. 2607], it is a valid definition of matter excluded from protection under the constitutional guarantees of freedom of speech. (People v. Enskat, 33 Cal.App.3d 900, 912 [109 Cal.Rptr. 433])

The question posed by this appeal is, therefore, rather narrow in scope; it is simply whether there is any relief which the plaintiffs may be awarded by the court on account of defendants' alleged conduct consisting of the operation of book stores exhibiting obscene magazines and viewing facilities exhibiting obscene motion pictures, which exhibition is continuously engaged in but visible only to those adults who voluntarily choose to see it and who have paid an admission price therefor.

Appellants advance two legal theories in support of their contention that the complaints do state causes of action. They are:

(1) The activities of defendants constitute public nuisances under the provision of sections 3479 and 3480 of

the Civil Code and section 370 of the Penal Code, which make a public nuisance "anything which . . . is indecent or offensive to the senses . . . so as to interfere with the confortable enjoyment of life or property" and which "affects at the same time an entire community or neighborhood, or any considerable number of persons."

(2) Defendants' places of business constitue nuisances under the probisions of section 11225 of the Penal
Code, which in pertinent part provides: "Every building or
place used for the purpose of . . . lewdness, assignation, or
prostitution . . . is a nuisance which shall be enjoined,
abated and prevented, whether it is a public or private
nuisance."

Appellants are obliged to fit the allegations of their complaints into some category of conduct declared by statute to be a public nuisance in view of the decision of our Supereme Court in People v. Lim, 18 Cal.2d 872 [118 P.2d 472]. In that case the court rejected the contention that a public nuisance should be defened "for the purposes of an injunction as any repeated and continuous violation of the law" (18 Cal.2d at p. 880) and imposed the

requirement that there be a legislative declaration "establishing those standards of public morality, the violations of which are to constitute public nuisances within equity's jurisdiction." (18 Cal.2d at p. 879.) The issues are, therefore, as follows:

Issues

- 1. Can the continuous exhibition in a book store, or theatre specializing in pornography, of obscene motion pictures and magazines constitute an activity which is "indecent or offensive to the senses . . . so as to interfere with the confortable enjoyment of life or property" and which "affects at the same time an entire community or neighborhood, or any considerable number of persons?"
- 2. Can the operation of book stores or theatres in such fashion constitute them "places used for the purpose of ...lewdness, assignation, or prostitution?"

The Conduct of Defendants as Described in the Complaints Is a Public Nuisance

The argument by both sides with respect to the issue whether the defendants' conduct as described in the complaints comes within the provisions of sections 3479

and 3480 of the Civil Code and section 370 of the Penal Code defining a public nuisance is confined substantially to a discussion of two cases: Harmer v. Tonylyn Productions, Inc., supra, 23 Cal.App.3d 941, and Paris Adult Theatre I v. Slaton (1973) 413 U.S. 49 [37 L.Ed.2d 446, 93 S.Ct. 2628].

In Harmer this court affirmed on appeal a judgment of dismissal based upon a ruling sustaining a demurrer (without leave to amend) to a complaint seeking "an injunction to prevent the exhibition in a closed theater of a motion picture . . . and to abate it as a public nuisance." One of the bases upon which the appellant sought to support the complaint was the provisions of section 3479 and 3480 of the Civil Code defining public nuisance. The court found these sections inapplicable. Other than its quotation of section 3480, defining a public nuisance as "one which affects at the same time an entire community or neighborhood," the entire discussion of the public nuisance question comprised two short paragraphs as follows: "The film involved was shown only in a closed theatre. Only those persons could view it who had paid

the admission price and who had entered the theatre. Thus, only those members of the community were exposed to the film who voluntarily chose to see it. This is not a case where the community as a whole is forced to submit involuntarily to vile odors (Fisher v. Zumwalt, 128 Cal. 493 [61 P. 82]) or air pollution (Wade v. Campbell, 200 Cal. App. 2d 54 [19 Cal.Rptr. 173, 92 A.L.R.2d 966]) or to the unwelcome presence of animals (Hayden v. Tucker, 37 Mo. 214). In the statute's terms, the alleged nuisance at bench did not '... affect[s] at the same time an entire community or neighborhood, ...' (Civ. Code, \$3480) (italies added).

"At bench, only that portion of the public could see the film which voluntarily chose to enter the theatre. The nuisance was not one which is inflicted or imposed upon the public." (Harmer v. Tonylyn Productions, Inc., 23 Cal.App.3d at p. 934.)

The above discusion was an alternative ground for the court's decision inasmuch as it also found there were no allegations establishing the plaintiff's standing to bring the action as a private citizen. This does not detract

from its value as precedent. However, the opinion does not indicate whether the exhibition was part of a continuous or repeated course of conduct or merely an isolated incident, nor does it specify the basis of the court's conclusion that such exhibition did not "affect[] at the same time an entire community or neighborhood." Certainly Harmer does not stand for the propostion that the continuous operation of theatres specializing in pornographic presentations (obscene motion pictures) could have no effect upon anyone except those persons who "voluntarily" chose to enter the theatre. If it did stand for any such proposition, we would be compelled respectfully to disagree with it.

The same subject is exhaustively discussed by the United States Supreme Court in Paris Adult Theatre I v. Slaton, supra, 413 U.S. 49 [37 L.Ed.2d 446]. In justifying the exclusion of an obscene motion picture from constitutional protection under the First Amendment, over the objection that it was "exhibited for consenting adults only," the Court said: "We categorically disapprove the theory, apparently adopted by the trial judge, that

obscene, pornographic films acquire constitutuional immunity from state regulation simply because they are exhibited for consenting adults only. This holding was properly rejected by the Georgia Supreme Court. Although we have often pointedly recognized the high importance of the state interest in regulating the exposure of obscene materials to juveniles and unconsenting adults, see Miller v. California, ante, at 18-20; Stanley v. Georgia, supra, at 567; Redrup v. New York, 386 U.S. 767, 769 (1967), this Court has never declared these to be the only legitimate state interests permitting regulation of obscene material. The States have a long-recognized legitimate interest in regulating the use of obscene material in local commerce and in all places of public accommodation, as long as these regulations do not run afoul of specific constitutional prohibitions. See United States v. Thirty-seven Photographs, supra, at 376-377 (opinion of White, J.); United States v. Reidel, 402 U.S., at 354-356. Cf. United States v. Thirty-seven Photographs, supra, at 378 (Stewart, J., concurring). 'In an unbroken series of cases extending over a long stretch of this Court's history, it has been accepted as a postulate that "the primary requirements of decency may be enforced against obscene publications." [Near v. Minnesota, 283 U.S. 697, 716 (1931)].' Kingsley Books, Inc. v. Brown, supra, at 440.

"In particular, we hold that there are legitimate state interests at stake in stemming the tide of commercialized obscenity, even assuming it is feasible to enforce effective safeguards against exposure to juveniles and to passersby. Rights and interests 'other than those of the advocates are involved.' Breard v. Alexandria, 341 U.S.

[&]quot;[7] It is conceivable that an 'adult' theater can -if it really insists - prevent the exposure of its obscene wares to juveniles. An 'adult' bookstore, dealing in obscene books, magazines, and pictures, cannot realistically make The Hill-Link Minority Report of the this claim. Commission on Obscenity and Pornography emphasizes evidence (the Abelson National Survey of Youth and Adults) that, although most pornography may be bought by elders, 'the heavy users and most highly exposed people to pornography are adolescent females (among women) and adolescent and young adult males (among men).' The Report of the Commission on Obscenity and Pornography 401 (1970). The legitmate interest in preventing exposure of juveniles to obscene material cannot be fully served by simply barring juveniles from the immediate physical premises of 'adult' bookstores, when there is a flourishing 'outside business' in these materials.

622, 642 (1951). These include the interest of the public in the quality of life and the total community environment, the tone of commerce in the great city centers, and, possibly, the public safety itself. The Hill-Link Minority Report of the Commission on Obscenity and Pornography indicates that there is at least an arguable correlation between obscene material and crime. Quite apart from sex crimes, however, there remains one problem of large

proportions aptly described by Professor Bickel: "' It concerns the tone of the society, the mode, or to use terms that have perhaps greater currency, the style and quality of life, now and in the future. A man may be entitled to read an obscene book in his room, or expose himself indecently there We should protect his privacy. But if he demands a right to obtain the books and pictures he wants in the market, and to foregather in public places - discreet, if you will, but accessible to all -- with others who share his tastes, then to grant him his right is to affect the world about the rest of us, and to impinge on other privacies. Even supposing that each of us can, if he wishes, effectively avert the eye and stop the ear (which, in truth, we cannot), what is commonly read and seen and heard and done intrudes upon us all, want it

The Report of the Commission on Obscenity and pornography 390-412 (1970) (Hill-Link Minority Report). For a discussion of earlier studies indicating 'a division of thought [among behavioral scientists] on the correlation between obscenity and socially deleterious behavior, Memoirs v. Massachusetts, supra, at 451, and references to expert opinions that obscene material may induce crime and antisocial conduct, see id., at 451-453 (Clark, J., dissenting). As Mr. Justice Clark emphasized:

[&]quot;'While erotic stimulation caused by pornography may be legally insignificant in itself, there are medical experts who believe that such stimulation frequently manifests itself in criminal sexual behavior or other antisocial conduct. For example, Dr. George W. Henry of Cornell University has expressed the opinion that obscenity, with its exaggerated and morbid emphasis on sex, particularly abnormal and perverted practices, and its unrealistic presentation of sexual behavior and attitudes, may induce antisocial conduct by the average person. A number of sociologists think that this material may have adverse effects upon individual mental health, with potentially disruptive consequences for the community.

[&]quot;footnote forwarded"

[&]quot;footnote 8 continued"

[&]quot;'Congress and the legislatures of every State have enacted measures to restrict the distribution of erotic and pornographic material, justifying these controls by reference to evidence that antisocial behavior may result in part from reading obscenity.' Id., at 452-453 (footnotes omitted)."

or not.' 22 The Public Interest 25-26 (Winter 1971).9

(Emphasis added.) As Mr. Chief Justice Warren stated, there is a 'right of the Nation and of the States to maintain a decent society...,' Jacobellis v. Ohio, 378

U.S. 184, 199 (1964) (dissenting opinion). See Memoirs v. Massachusetts, 383 U.S. 413, 457 (1966) (Harlan, J., dissenting); Beauharnais v. Illinois, 343 U.S. 250, 256-257 (1952); Kovacs v. Cooper, 336 U.S. 77, 86-88 (1949)."

The court then dealt with the argument that there is no scientific data demonstrating the validity of the views it had expressed. After adverting to various types of legislation based upon unprovable assumptions, the court

concluded its discussion of the matter by statting: "If we accept the unprovable assumption that a complete education requires certain books, see Board of Education v. Allen, 392 U.S. 236, 245 (1968), and Johnson v. New York State Education Dept., 449 F.2d 871, 882-883 (CA2 1971) (dissenting opinion), vacated and remanded to consider mootness, 409 U.S. 75 (1972), id., at 76-77 (Marshall, J., concurring), and the well nigh universal belief that good books, plays, and art lift the spirit, improve the mind, enrich the human personality, and develop character, can we then say that a state legislature may not act on the corollary assumption that commerce in obscene books, or public exhibitions focused on obscene conduct, have a tendency to exert a corrupting and debasing impact leading to antisocial behavior? 'Many of these effects may be intangible and indistinct, but they are nonetheless real.' American Power & Light Co., supra, at 103. Mr. Justice Cardozo said that all laws in Western civilization are 'guided by a robust common sense ' Steward Machine Co. v. Davis, 301 U.S. 548, 590 (1937). The sum of experience, including that of the

[&]quot;[9] See also Berns, Pornography vs. Democracy: The Case for Censorship, in 22 The Public Interest 3 (Winter 1971); van de Haag, in Censorship: For & Against 156-157 (H. Hatt ed. 1971).

[&]quot;[10]" In this and other cases in this area of the law, which are coming to us in ever-increasing numbers, we are faced with the resolution of rights basic both to individuals and to society as a whole. Specifically, we are called upon to reconcile the right of the Nation and of the States to maintain a decent society and, on the other hand, the right of individuals to express themselves freely in accordance with the guarantees of the First and Fourteenth Amendments.' Jocobellis v. Ohio, supra, at 199 (Warren, C. J., dissenting)." (Paris Adult Theatre I. v. Slaton, 413 U.S. at pp. 57-60 [37 L.Ed.2d at pp. 456-458])

past two decades, affords an ample basis for legislatures to conclude that a sensitive, key relationship of human existence, central to family life, community welfare, and the development of human personality, can be debased and distorted by crass commercial exploitation of sex. Nothing in the Constitution prohibits a State from reaching such a conclusion and acting on it legislatively simply because there is no conclusive evidence or empirical data." (Paris Adult Theatre I v. Slaton, 413 U.S. at p. 63 [37 L.Ed.2d at p. 460].)

What is said by the Supreme Court in Paris Adult Theatre I is persuasive and establishes to the satisfaction of this court that the conduct of defendants described in the complaints with respect to the exhibition of obscene motion pictures is of a nature which, it could be found, "affects at the same time an entire community." The situation is even more clear with respect to the magazines exhibited and sold by defendants. As noted in footnote 7 of the material quoted from Paris Adult Theatre I, exposure to these magazines was not limited to consenting adults voluntarily entering defendants' book stores. Once

sold, there was no limit to the number of juveniles and nonconsenting adults who might be exposed to them.

Once the objection based on Harmer is disposed of, there is little question that the exhibiton of the obscene material described in the complaint constitutes a nuisance because it is "indecent or offensive to the senses" in the sense in which those terms are used in the nuisance statutes. Each of the complaints alleges that the motion pictures and magazines "are patently offensive because they affront contemporary community standards relating to the description or representation of sexual matters." Indeed, in order for them to be suppressed as obscene within the standard established by the United States Supreme Court in Miller v. California, supra, 413 U.S. 15 [37 L.Ed2d 419], it will have to be found that such matter "depicts or describes, in a patently offensive way, sexual conduct." (413 U.S. at p. 24 [37 L.Ed.2d at p. 431].)

The authorities demonstrating the propriety of treating obscene matter as a nuisance because it is "indecent or offensive to the senses" are collected in the dissenting opinion in <u>Harmer</u> (supra, 23 Cal.App.3d at pp.

946-948). They include Weis v. Superior Court, 30 Cal.App. 730 [159 P. 464], holding a demurrer was properly overruled to a complaint seeking to restrain a show described therein as an "entertainment designated and known as the 'Sultan's Harem,' which for an admission is open to the general public," employing women making "a public exhibition and exposure of their naked persons and private parts thereof to those attending " (30 Cal.App. at p. 731.) The acts complained of were held by the court to constitute a public nuisance; the court said: "While the acts here complained of clearly constitute a crime, they also constitute a nuisance within the meaning of section 3479 of the Civil Code, which defines a nuisance as 'Anything which is . . . indecent or offensive to the senses, ... so as to interfere with the confortable enjoyment of life or property And section 3480 of the same code defines a public nuisance as 'one which affects at the same time an entire community or neighborhood, or any considerable number of persons, although the extent of the annoyance or damage inflicted upon individuals may be unequal.' Mr. Joyce in his work

on Nuisances (section 409) says: 'A disorderly and disreputable theatre may be enjoined, although a common nuisance.' To the same effect is Wood on Nuisances (section 68), where it is said: 'A public exhibition of any kind that tends to the corruption of morals, to a disturbance of the peace, or of the general good order and welfare of society, is a public nuisance. Under this head are included . . . obsence pictures, and any and all exhibitions, the natural tendency of which is to pander to vicious . . . and disorderly members of society.' . . . Not only as thus defined by text-writers and supported by decisions, but as declared in section 3479 of the Civil Code, any act which is an offense against public decency, or any public exhibition which is offensive to the senses, whether of sight, sound, or smell, or which tends to corrupt public morals or disturb the good order and welfare of society, is a public nuisance ... " (30 Cal. App. at pp. 732-733.)

Our determination that the allegations of the complaints suffice to bring the alleged activities of defendants within the definition of public nuisance in Penal Code section 370 and Civil Code sections 3479 and 3480 establishes plaintiffs' standing under section 731⁴ of the Code of Civil Procedure to bring a civil action to enjoin the public nuisance involved. "'An abatement of a nuisance is accomplished in a court of equity by means of an injunction proper and suitable to the facts of each case...'" (Guttinger v. Calaveras Cement Co., 105 Cal.App.2d 382, 390 [233 P.2d 914].)

The propriety of injunctive relief preventing the exhibition or dissemination of obscene materials which are outside the constitutuional protections of free speech is recognized by the United States Supreme Court in <u>Paris</u> Adult Theatre I v. Slaton, supra. In that case the Georgia

Supreme Court had held that the exhibition of the two films found to be obscene "should have been enjoined." Though the case was remanded for reconsideration in light of the new standards for determination of obscenity set forth in Miller v. California, supra, the United States Supreme Court expressly stated its approval of the Georgia procedure employed. The Court said in this respect: "This is not to be read as disapproval of the Georgia civil procedure employed in this case, assuming the use of a constitutional acceptable standard for determining what is unprotected by the First Amendment. On the contrary, such a procedure provides an exhibitor or purveyor of materials the best possible notice, prior to any criminal indictments, as to whether the materials are unprotected by the first amendment and subject to state regulation. 4 See Kingsley Books, Inc. v. Brown, 354 U.S.

⁴Secion 731 of the Code of Civil Procedure provides in part as follows: "A civil action may be brought in the name of the people of the State of California to abate a public nuisance, as the same is defined in section thirty-four hundred and eighty of the Civil Code by the district attorney of any county in which such nuisance exists, or by the city attorney of any town or city in which such nuisance exists, and each of said officer shall have concurrent right to bring such action for a public nuisance existing within a town or city, and such district attorney, or city attorney, of any county or city in which such nuisance exists must bring such action whenever directed by the board of supervisors of such county or whenever directed by the legislative authority of such town or city."

This procedure would have even more merit if the exhibitor or purveyor could also test the issue of obscenity in a similar civil action, prior to any exposure to criminal penalty. We are not here presented with the problem of whether a holding that materials were not obscene could be circumvented in a later proceeding by evidence of pandering. See Memoirs v. Massachusetts, 383 U.S. 413, 458 n. 3 (1966) (Harlan, J., dissenting); Ginzburg v. United States, 383 U.S. 463, 496 (1966) (Harlan, J., dissenting).

436, 441-444 (1957). Here, Georgia imposed no restraint on the exhibition of the films involved in this case until after a full adversary proceeding and a final judicial determination by the Georgia Supreme Court that the materials were constitutionally unprotected. Thus the standards of Blount v. Rizzi, 400 U.S. 410, 417 (1971): Teitel Film Corp. v. Cusack, 390 U.S. 139, 141-142 (1968); Freedman v. Maryland, 380 U.S.51, 58-59 (1965), and Kingsley Books, Inc. v. Brown, supra, at 443-445, were met. Cf. United States v. Thirty-seven Photographs, 402 U.S. 363, 367-369 (1971) (opinion of White, J.)."

There appears, therefore, no reason that similar relief might not be granted by the trial court based upon the five complaints in this case. The propriety of civil injunctions restraining the commission of criminal offenses which also constitute public nuisances has been recognized by our Supreme Court in People v. Lim, supra,

18 Cal.2d at p. 880, and the Supreme Court of the United States has upheld such procedure over the objection that it denies trial by jury. (Alexander v. Virginia (1973) 413 U.S. 836 [37 L.Ed.2d 993, 93 S.Ct. 2803].)

Since the complaints in each case stated facts on the basis of which some relief could be granted, the demurrers were improperly sustained, and the judgments must in each case be reversed.

It is unnecessary to discuss the many objections defendants urged to various forms of relief requested in the complaints on the public nuisance theory. Such questions are not legitimately posed by this appeal, which tests only the sufficiency of the complaints to state a cause of action for any relief, and it would be foolhardy for this court to attempt to write a procedural manual for the future conduct of these litigations.

We note, however, that the indecency and offense to the senses alleged in the complaints is limited to the exhibition of the obscene motion pictures and magazines. The nuisance, therefore, is confined to the content of the motion pictures and magazines. We are, accordingly,

[&]quot;[5] At the specific request of petitioners' counsel, the copies of the films produced for the trial court were placed in the 'administrative custody' of that court pending the outcome of this litigation." (Paris Adult Theatre I v. Slaton, 413 U.S. at p. 55 [37 L.Ed.2d at pp. 455-456].)

dealing with the depiction and description of lewd conduct and not with lewd conduct, itself. Such being the case, the power of the court to grant relief, at all stages of the proceedings, will be governed by the limitations applicable to prior restraints upon alleged speech.

In Miller v. California, supra, 413 U.S. 15, 25-26 [37 L.Ed.2d 419, 431-432], the Court states: "Sex and nudity may not be exploited without limit by films or pictures exhibited or sold in places of public accommodation any more than live sex and nudity can be exhibited or sold without limit in such public places. At a minimum, prurient, patently offensive depiction or description of sexual conduct must have serious literary, artistic,

The clear import of this statement is that restrain upon dissemination of "depictions or descriptions" of lewd conduct must conform to the requirement that the "restriction on alleged First Amendment freedoms is no greater than is essential to the furtherance" of the constitutionally permitted objective. The same limitation is articulated by our Supreme Court in the decision of Weaver v. Jordan, 64 Cal.2d 235 [49 Cal.Rptr. 537, 41] P.2d 289], which states at page 245 (quoting Shelton v. Tucker (1960) 364 U.S. 479, 488 [5 L.Ed.2d 231, 237, 81 S.Ct. 247]): " '[E] ven though the governmental purpose be legitimate and substantial, that purpose cannot be pursued by means that broadly stifle fundamental personal liberties when the end can be more narrowly achieved.' [Fn. omitted.]"

The trial court will also be obliged to take cognizance of the restrictions imposed by the principles stated in Freedman v. Maryland (1965) 380 U.S. 51 [13 L.Ed.2d 649, 85 S.Ct. 734], and the other decisions of the United States Supreme Court circumscribing the trial court's power to

Although we are not presented here with the problem of regulating lewd public conduct itself, the States have greater power to regulate nonverbal, physical conduct than to suppress depictions or descriptions of the same behavior. In United States v. O'Brien, 391 U.S. 367, 377 (1968), a case not dealing with obscenity, the Court held a State regulation of conduct which itself embodied both speech and nonspeech elements to be 'sufficiently justified if...it furthers an important or substantial governmental interest; if the interest is unrelated to the suppression of free expression; and if the incidental restriction on alleged First Amendment freedoms is no greater than is essential to the furtherance of that interest.' See California v. LaRue, 409 U.S. 109, 117-118 (1972)." (Italics added.)

injunctions pendente lite.5

The Red Light Abatement Law Has No Significant Bearing Upon These Litigations

Of the seven sections of the Penal Code (§§ 1122511231) which comprise the Red Light Abatement Law, only
one is a substantive law provision. Section 11225 makes
nuisances of buildings or places used for the purpose of
illegal gambling, lewdness, assignation or prostitution.
The remaining sections deal with the relief appropriate
for the abatement of such nuisances.

Insofar as section 11225 might contribute to the determination that the complaints in these actions allege the existence of a nuisance, it would add nothing to the resolution of any issue posed by this appeal. We have already held that the allegations of the complaints are sufficient to invoke the provision of the general nuisance law as set forth in sections 3479 and 3480 of the Civil

Code and section 370 of the Penal Code. We, therefore, find it unnecessary to prolong this opinion by discussing the highly debatable claim on the part of plaintiffs that defendants' places of business are used for "lewdness" or "prostitution" within the meaning of section 11225 of the Penal Code. We are also persuaded that even if we were to agree with plaintiffs that defendants' various places of business are nuisances within the provisions of section 11225, the scope of the relief which might be granted would not thereby be enlarged. The complaints do not allege that any "lewdness" is occuring at defendants' various places of business other than the exhibition of the obscene motion pictures and magazines. Any nuisance alleged relates solely to the content of "depictions or descriptions" of lewd behavior. As we have already noted, prior restraint upon the exhibition of such depictions or descriptions may only be imposed in accordance with standards applicable to the suppression of alleged First Amendment freedoms.

Disposition

The judgments, and each of them, are reversed and

These cases are collected in the opinion of Paris Adult Theatre I v. Slaton, supra, 413 U.S. at p.55 [37 L.Ed.2d at pp. 455-456], where it is indicated that these "standards" are applicable to injunctive proceedings to restrain the exhibition of films on the basis of their obscenity.

remanded for further proceedings in accordance with this opinion.

Ford, P.J., and Allport, J., concurred.

APPENDIX	E	

SUPERIOR COURT OF CALIFORNIA COUNTY OF LOS ANGELES

Date: June 18, 1973

Dept. 11

Honorable Charles S. Vogel, Judge

K. Ghezzi, Deputy Clerk

D. Grace, Reporter

C 56568

Joseph P. Busch, etc, et al

The Projection Room Theatre etc, et al

Counsel for Plaintiff: Joseph P. Busch, District Atty Roger Arneberg, City Atty by: E. Hogman, Deputy & R. Byrne, Deputy

Counsel for Defendant: Fleishman, McDaniel, Brown & Weston for demurring defendants

NATURE OF PROCEEDINGS. (cont. lst disp)

Demurrer of defendants
The Projection Room Theatre, Charlotte Reed, Natalie
Robin, Willard C. Oppenheim, Howrd C. Wirick Jr. and
Mark Wirick to Complaint

Demurrer sustained without leave to amend.

Auto Equity Sales, Inc. v. Superior Court, 57 C2d 450 at 455, compels this Court to follow the holding in Harmer v. Tonylyn Productions, Inc., 23 CA3d 941.

People ex rel Hicks v. Sarong Gals, 27 CA3d 46 at 50, cites Harmer by stating that its "...dictum" declares Penal Code 11225, et seq. applies to a live, lewd stage show. This case (Sarong Gals) only "questions" Harmer's declaration that the law cannot apply to motion pictures.

There is no case that this Court can find that applies Penal Code Sec. 11225 to obscene films or pictures. Therefore, this Court is compelled to sustain the demurrer without leave to amend.

The plaintiffs having failed to attach the exhibits referred to in the Complaint, the Court invited a stipulation that all of the exhibits filed in support of the preliminary injunction are deemed to be annexed to the complaint and to be the exhibits referred to in the complaint. All parties orally accepted the Court's stipulation, and the stipulation was orally entered on the record.

Order of Dismissal prepared pursuant to CCP 581(3). Counsel to give notice. (Facsimile)

SUPERIOR COURT OF CALIFORNIA COUNTY OF LOS ANGELES

Date: June 18, 1973

Dept. 11

Honorable Charles S. Vogel, Judge

K. Ghezzi, Deputy Clerk

D. Grace, Reporter

C 56569

Joseph P. Busch, etc, et al

Stan's Books, etc, et al

Counsel for Plaintiff: Joseph P. Busch, District Atty Roger arneberg, City Atty by: R. Byrne, Deputy & E. Hogman, Deputy

Counsel for Defendant: Fleishman, McDaniel, Brown & Weston for demurring defendants

NATURE OF PROCEEDINGS. (cont. lst disp)

Demurrer of defendants Stan's Books, Sam Rabin, Morris Rosen, Pacific Southwest Realty, B & I News, Inc. Sterling J. Coley, Robert Maimer and Alfred Rodney to Complaint

Demurrer sustained without leave to amend.

Auto Equity Sales, Inc. v. Superior Court, 57 C2d 450 at 455, compels this Court to follow the holding in Harmer v. Tonylyn Productions, Inc., 23 CA3d 941.

People ex rel Hicks v. Sarong Gals, 27 CA3d 46 at 50, cites Harmer by stating that its "...dictum" declares Penal Code 11225, et seq. applies to a live, lewd stage show. This case (Sarong Gals) only "questions" Harmer's declaration that the law cannot apply to motion pictures.

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Penal Code Sec. 11225 to obscene films or pictures.

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Order of Dismissal prepared pursuant to CCP 581(3). Counsel to give notice.

(Facsimile)

SUPERIOR COURT OF CALIFORNIA COUNTY OF LOS ANGELES

Date: June 18, 1973

Dept. 11

Honorable Charles S. Vogel, Judge

K. Ghezzi, Deputy Clerk

D. Grace, Reporter

C 56570

Joseph P. Busch, etc, et al

VS

Book Bin, et al

Counsel for Plaintiff: Joseph P. Busch, District Atty Roger Arneberg, City Atty by: R. Byrne, Deputy & E. Hogman, Deputy

Counsel for Defendant: Fleishman, McDaniel, Brown & Weston for demurring defendants

NATURE OF PROCEEDINGS. (cont. lst disp)

Demurrer of defendants
Book Bin, Joseph Ingber, Daniel J. Apple, Movie Natic
Incorporated, Michael Thevis, Roger Underhill, Joan
Thevis, Noel C. Bloom, Phillip Alan Fishman, Peter Lewis
and Sherry Bloom to Complaint

Demurrer sustained without leave to amend.

Auto Equity Sales, Inc. v. Superior Court, 57 C2d 450 at 455, compels this Court to follow the holding in Harmer

v. Tonylyn Productions, Inc., 23 CA3d 94l.

E-3a

People ex rel Hicks v. Sarong Gals, 27 CA3d 46 at 50, cites Harmer by stating that its "...dictum" declares Penal Code 11225, et seq, applies to a live, lewd stage show. This case (Sarong Gals) only "questions" Harmer's declaration that the law cannot apply to motion pictures.

There is no case that this Court can find that applies

Penal Code Sec 11225 to obscene films or pictures.

Therefore, the Court is compelled to sustain the demurrer without leave to amend.

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Order of Dismissal prepared pursuant to CCP 581(3).

Counsel to give notice.

(Facsimile)

SUPERIOR COURT OF CALIFORNIA COUNTY OF LOS ANGELES

Date: June 18, 1973

Dept. 17

Honorable Charles S. Vogel, Judge

K. Ghezzi, Deputy Clerk

D. Grace, Reporter

C 56571

Joseph P. Busch, etc, et al

Galazy Book Store, et al

Counsel for Plaintiff: Joseph P. Busch, District Atty Roger Arneberg, City Atty By: R. Byrne, Deputy & E. Hogman, Deputy

Counsel for Defendant: Fleishman, McDaniel, Brown & Weston for demurring defendants

NATURE OF PROCEEDINGS. (cont. lst disp)

Demurrer of defendants Galazy Book Store, Ahmed Bey, Acme Conveyance Corporation, Margaret Steiner and Richard Nathan to Complaint

Demurrer sustained without leave to amend.

Auto Equity Sales, Inc. v. Superior Court, 57 C2d 450 at 455, compels this Court to follow the holding in Harmer v. Tonylyn Productions, Inc., 23 CA3d 941.

People ex rel Hicks v. Sarong Gals, 27 CA3d 46 at 50, cites Harmer by stating that its "...dictum" declares Penal Code 11225, et seq. applies to a live, lewd stage show. This case (Sarong Gals) only "questions" Harmer's declaration that the law cannot apply to motion pictures.

There is no case that this Court can find that applies Penal Code Sec. 11225 to obscene films or pictures. Therefore, the Court is compelled to sustain the demurrer without leave to amend.

The plaintiffs having failed to attach the exhibits referred to in the Complaint, the Court invited a stipulation that all of the exhibits filed in support of the preliminary injunction are deemed to be annexed to the complaint and to be the exhibits referred to in the complaint. All parties orally accepted the Court's stipulation, and the stipulation was orally entered on the record.

Order of Dismissal prepared pursuant to CCP 581(3). Counsel to give notice.

(Facsimile)

SUPERIOR COURT OF CALIFORNIA COUNTY OF LOS ANGELES

Date: June 28, 1973

Dept. 21

Honorable Charles S. Vogel, Judge

K. Ghezzi, Deputy Clerk

C 56572

Joseph P. Busch, etc et al vs

Jasons Adult Books, etc, et al

Counsel for Plaintiff: Roger Arnebergh, City Attorney by

Counsel for Defendant: Harrison W. Hertzberg for demurring defts by: J. Kaplan

NATURE OF PROCEEDINGS. (uncont. lst disp o/deft)

Demurrer of defendants Jason's Adult Books, Kaufman Investment Corp, Lew Kaufman, Violet Kaufman and Sturat D. Parr to plaintiff's Complaint

Demurrer sustained without leave to amend, pursuant to Paragraph 1 of the demurrer (CCP 430.10(F)).

Harmer v. Tonylyn Productions, Inc., 23 CA3d 941, 943.

Order of Dismissal prepared pursuant to CCP 581(3). Counsel to give notice.



L. A. No. 30432 to 30436

IN THE SUPREME COURT OF

THE STATE OF CALIFORNIA

IN BANK

THE PEOPLE EX REL., BUSCH, ETC., ET AL.,

V

PROJECTION ROOM THEATER ET AL AND FOUR OTHER CASES.

The opinions filed herein on March 4, 1976 in the above entitled proceedings are ordered vacated. The opinions as set forth in the attachment hereto are ordered filed in lieu thereof.

(Supreme Court - Filed - Jun 1, 1976 - G.E. Bishel, Clerk)

(Wright) Chief Justice

A	PPE	NDI	X	G	

L. A. No. 30432 to 30436 (Inclusive)
IN THE SUPREME COURT OF
THE STATE OF CALIFORNIA
IN BANK

PEOPLE EX REL., BUSCH, AS DISTRICT ATTORNEY, ETC., et al

v.

PROJECTION ROOM THEATER ET AL.

(and four other cases)

Appellant's petition for "reconsideration and modification of opinion" is denied.

Tobriner, J., is of the opinion that the petition should be granted.

(Supreme Court - Filed - Jul 15, 1976 - G.E. Bishel, Clerk)

(Wright) Chief Justice

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L.A. No. 30432 to 30436 (Inclusive)
IN THE SUPREME COURT OF
THE STATE OF CALIFORNIA
IN BANK

THE PEOPLE ex rel., JOSEPH P BUSCH, As District Attorney, etc., et al.

V

PROJECTION ROOM THEATER, et al.,

(and 4 other cases)

"Motion to recall remittitur or stay proceedings in trial court" is demied.

(Supreme Court - Filed - Aug 12, 1976 - G.E. Bishel, Clerk)

(Sullivan)
Acting Chief Justice